

1407 Napoleon Ave, Ste. C New Orleans, LA 70115 350NewOrleans.org

September 28, 2018

#### By Hand delivery and Email

Ms. Lora W. Johnson, CMC Clerk of Council Room 1E09, City Hall 1300 Perdido St. New Orleans, La 70112

In Re: RESOLUTION AND ORDER ESTABLISHING A DOCKET AND OPENING A RULEMAKING PROCEEDING TO ESTABLISH RULES FOR COMMUNITY SOLAR PROJECTS DOCKET NO. UD-18-03

Dear Ms. Johnson,

Please find enclosed an original and three copies of 350 New Orleans' Comments in the above mentioned docket. Please file the attached communication and this letter in the record of the proceeding and return one time-stamped copy to our courier, in accordance with normal procedures. If you have any questions, please do not hesitate to contact me.

Thank you for your time and attention.

Reak Hid

Sincerely,

Renate Heurich

Vice President

350 New Orleans

## Re: RESOLUTION AND ORDER ESTABLISHING A DOCKET AND OPENING A RULEMAKING PROCEEDING TO ESTABLISH RULES FOR COMMUNITY SOLAR PROJECTS DOCKET NO. UD-18-03

#### Certificate of Service Docket No. UD-18-03

I hereby certify that I have this 28th day of September, 2018, served the required number of copies of the foregoing correspondence upn all other known parties of this proceeding, by USPS or electronic mail.

Renate Heurich Vice President

Versle Hid

350 New Orleans

#### Before the Council of the City of New Orleans

# Re: RESOLUTION AND ORDER ESTABLISHING A DOCKET AND OPENING A RULEMAKING PROCEEDING TO ESTABLISH RULES FOR COMMUNITY SOLAR PROJECTS DOCKET NO. UD-18-03

350 New Orleans' Response to The Council's Utility Advisors' White Paper

350 New Orleans appreciates this opportunity to provide comments on the White Paper on Community Solar presented by the Council's Utility Advisors in June 2018.

Our comments are focused on emphasizing inclusion of low-income subscribers, avoiding arbitrary limits to the potential capacity of community solar, as well as fair subscription credits that will ensure the opportunity for a successful program.

### **Capacity Limits**

With regards to the 5% peak capacity limit established on page 37, we encourage a greater share, as that is the time of day when solar production is greatest and provides the most value to the grid. Additionally, this increased capacity allowance creates greater market value, as more projects will be allowed to participate and thereby stimulate jobs in the region for construction of CSG facilities as well as O & M.

Considering the urgency with which climate scientists demand a shift to 100% renewable electricity generation, and advancements in battery technology that can address issues of intermittent generation, there is no good reason to limit the community solar potential to 5% of annual peak capacity. When countries like Portugal are able to produce and handle 100% renewable electricity for a whole month<sup>1</sup>, then we don't see any reason why we should limit our potential for community solar, as long as our community wishes to invest in it. John Farrell emphasizes that key to Minnesota's most successful community solar program in the nation is the fact that it *does not cap the development of community solar projects*. <sup>2</sup>(emphasis added in the original article) The New Orleans Climate Action Plan calls for 255 MW of local solar by 2030.<sup>3</sup> One recent example illustrating the reliability of solar PV is hurricane Florence, where wind and solar were up and running the day after the storm.<sup>4</sup>

https://insights.jumoreglobal.com/energy-transition-portugal-breaks-100-renewables-mark/?utm\_source= WebPush&utm\_medium=yong

<sup>&</sup>lt;sup>2</sup> https://cleantechnica.com/2017/07/07/minnesotas-community-solar-program-best/

<sup>&</sup>lt;sup>3</sup> <a href="https://www.nola.gov/nola/media/Climate-Action/Climate-Action-for-a-Resilient-New-Orleans.pdf">https://www.nola.gov/nola/media/Climate-Action/Climate-Action-for-a-Resilient-New-Orleans.pdf</a>, p. 23

<a href="https://www.cbsnews.com/news/hurricane-florence-crippled-electricity-and-coal-solar-and-wind-were-back-the-next-day/?ftag=CNM-00-10aab6a&linkld=57351015">https://www.nola.gov/nola/media/Climate-Action/Climate-Action-for-a-Resilient-New-Orleans.pdf</a>, p. 23

<a href="https://www.cbsnews.com/news/hurricane-florence-crippled-electricity-and-coal-solar-and-wind-were-back-the-next-day/?ftag=CNM-00-10aab6a&linkld=57351015">https://www.cbsnews.com/news/hurricane-florence-crippled-electricity-and-coal-solar-and-wind-were-back-the-next-day/?ftag=CNM-00-10aab6a&linkld=57351015</a>

#### **Low-income Customers**

We welcome the carveout for low-income ratepayer participation, however, we think that 3% is too low of a number (30% of capacity limit shall be reserved for programs with at least 10% low-income subscribers, see page 10). Colorado demands 5%, Oregon 10%, Connecticut 20%, Hawaii 50%, Maryland 30%, NYC 20%.

In addition, we suggest including specific incentives to achieve low-income ratepayer participation who are facing additional barriers related to financing, education and outreach. Here, the White Paper provides no details. The literature suggests financing via Green Banks<sup>8</sup>, and cooperation with nonprofit affordable housing providers. The 2016 ACEEE report indicates a high rate of energy poverty in New Orleans, ranking the city between number 2 and 3 among major American cities. It is vital that we include specific plans on how to ensure that low-income ratepayers can participate in a community solar program.

#### **Subscription Credits**

Herman Trabish describes the underlying ratepayer demand for clean energy as key for a successful community solar program. Residents of New Orleans have installed rooftop solar in record numbers - 40 MW at the end of 2017, ranking number 13 in per capita solar PV installed in the U.S. But Trabish also cites the importance of customers' need to see a return on their investment over the life of a community solar contract.

Unfortunately, the Advisors' proposal of subscription credits (page 43) falls far short of a framework that could ensure a successful community solar program. Limiting the value of the solar output to the "avoided capacity, energy and other directly quantifiable costs" translates into compensation so low that subscribers would never see any financial benefit of their commitment, but would actually incur a loss. While there may be a few ratepayers in New Orleans who are willing to pay a premium to participate in a community solar project, we can

<sup>&</sup>lt;sup>5</sup> http://www.lowincomesolar.org/wp-content/uploads/2018/05/LISPG-Cmty-Solar-Policy-Chart.pdf §https://solarbuildermag.com/financing/incentivize-community-solar-projects-benefit-low-middle-income-cu stomers/

<sup>&</sup>lt;sup>7</sup> https://www.lowincomesolar.org/best-practices/community-solar/ https://www.greentechmedia.com/articles/read/making-community-solar-work-for-low-income-customers-is-crucial-for-growth#gs.1LWooBM

<sup>&</sup>lt;sup>8</sup> https://www.lowincomesolar.org/toolbox/green-banks/ https://www.greentechmedia.com/articles/read/making-community-solar-work-for-low-income-customers-is-crucial-for-growth#gs.1LWooBM

http://www.lowincomesolar.org/wp-content/uploads/2018/05/LISPG-Cmty-Solar-Policy-Chart.pdf
 https://energyefficiencyforall.org/sites/default/files/Lifting%20the%20High%20Energy%20Burden\_0.pdf

<sup>11</sup> https://www.utilitydive.com/news/what-makes-a-successful-utility-led-community-solar-program/442663/ 12 https://environmentamerica.org/sites/environment/files/reports/EA\_shiningcities2018\_scrn%20%282%2 9.pdf

<sup>&</sup>lt;sup>13</sup> White Paper of the Council's Utility Advisors Regarding Community Solar and Other Shared Distributed Energy Resources, June 2018, p. 43

safely assume that none of the large number of low-income ratepayers would be able to participate under these conditions.

In our view, it is essential to apply a Virtual Net Energy Metering policy, which is currently being developed in Austin, TX, targeting low-income, multifamily affordable housing<sup>14</sup>. California has a pilot program for "Virtual Net Metering, which allows the electricity produced by a single solar installation to be credited toward multiple tenant accounts in a multifamily building without requiring the solar system to be physically connected to each tenant's meter". In 2016, Virtual Net Metering policies were already in place in 16 states.

Thank you for this opportunity to provide our comments to the Advisors' White Paper on Community Solar.

<sup>14</sup> https://www.lowincomesolar.org/toolbox/net-metering/

<sup>15</sup> http://www.gosolarcalifornia.ca.gov/solar basics/net metering.php

<sup>16</sup> https://ilsr.org/virtual-net-metering/

Lora W. Johnson, <a href="mailto:lwjohnson@nola.gov">lwjohnson@nola.gov</a>
Clerk of Council
City Hall - Room 1E09
1300 Perdido Street
New Orleans, LA 70112
(504) 658-1085 - office
(504) 658-1140 - fax
Service of Discovery not required

Erin Spears, espears@nola.gov
Chief of Staff, Council Utilities Regulatory Office
Bobbie Mason, bfmason1@nola.gov
Connolly A. F. Reed, careed@nola.gov
City Hall - Room 6E07
1300 Perdido Street
New Orleans, LA 70112
(504) 658-1110 - office
(504) 658-1117 - fax

David Gavlinski, 504-658-1101, dsgavlinski@nola.gov Council Chief of Staff City Hall - Room 1E06 1300 Perdido Street New Orleans, LA 70112

Sunni LeBeouf, Sunni.LeBeouf@nola.gov Law Department City Hall - 5th Floor New Orleans, LA 70112 (504) 658-9800 - office (504) 658-9869 - fax Service of Discovery not required

Norman White, Norman.White@nola.gov
Department of Finance
City Hall - Room 3E06
1300 Perdido Street
New Orleans, LA 70112
(504) 658-1502- office
(504) 658-1705 - fax

#### ADMINISTRATIVE HEARING OFFICER

Hon. Jeffrey S. Gulin, judgegulin@gmail.com 3203 Bridle Ridge Lane Lutherville, MD 2109 (410) 627-5357

#### NEW ORLEANS CITY COUNCIL CONSULTANTS

Clinton A. Vince, <a href="mailto:clinton.vince@dentons.com">clinton.vince@dentons.com</a>
Presley Reed, <a href="mailto:presley.reedir@dentons.com">presley.reedir@dentons.com</a>
Emma F. Hand, <a href="mailto:emma.hand@dentons.com">emma.hand@dentons.com</a>
Herminia Gomez, <a href="mailto:herminia.gomex@dentons.com">herminia.gomex@dentons.com</a>
1900 K Street NW
Washington, DC 20006
(202) 408-6400 - office
(202) 408-6399 — fax

Basile J. Uddo (504) 583-8604 cell, <u>buddo@earthlink.net</u>
J. A. "Jay Beatmann, Jr. (504) 256-6142 cell, (504) 524-5446 office direct, <u>jay.beatmann@dentons.com</u>
c/o DENTONS US LLP
650 Poydras Street
Suite 2850
New Orleans, LA 70130

Walter J. Wilkerson, <a href="www.wwilkerson@wilkersonplc.com">wwilkerson@wilkersonplc.com</a>
Kelley Bazile, <a href="kbazile@wilkersonplc.com">kbazile@wilkersonplc.com</a>
Wilkerson and Associates, PLC
650 Poydras Street - Suite 1913
New Orleans, LA 70130
(504) 522-4572 - office
(504) 522-0728 - fax

Philip J. Movish, pmovish@ergconsulting.com
Joseph W. Rogers, jrogers@ergconsulting.com
Victor M. Prep, vprep@ergconsulting.com
Legend Consulting Group
8055 East Tufts Ave., Suite 1250
Denver, CO 80237-2835
(303) 843-0351 - office
(303) 843-0529 - fax

Errol Smith, (504) 284-8733, <a href="mailto:ersmith@btcpas.com">ersmith@btcpas.com</a>
Bruno and Tervalon
4298 Elysian Fields Avenue
New Orleans, LA 70122
(504) 284-8296 – fax

#### ENTERGY NEW ORLEANS, INC.

Gary E. Huntley, 504-670-3680, <a href="mailto:ghntergy.com">ghuntle@entergy.com</a>
Entergy New Orleans, Inc.
Vice-President, Regulatory Affairs
1600 Perdido Street, L-MAG 505B
New Orleans, LA 70112
504-670-3615 fax

Polly S. Rosemond, 504-670-3567, <a href="mailto:prosemo@entergy.com">prosemo@entergy.com</a> Entergy New Orleans, Inc.

Manager, Regulatory Affairs

1600 Perdido Street, L-MAG 505B

New Orleans, LA 70112

Derek Mills, 504-670-3527, <a href="mailto:dmills3@entergy.com">dmills3@entergy.com</a>
Project Manager
1600 Perdido Street, Bldg. #505
New Orleans, LA 70112

Seth Cureington, 504-670-3602, <a href="mailto:scurein@entergy.com">scurein@entergy.com</a>
Entergy New Orleans, Inc.

Manager, Resource Planning
1600 Perdido Street, L-MAG 505B

New Orleans, LA 70112

Tim Cragin (504) 576-6523 office, <a href="mailto:tcragin@entergy.com">tcragin@entergy.com</a>
Brian L. Guillot (504) 576-2603 office, <a href="mailto:bguill1@entergy.com">bguill1@entergy.com</a>
Alyssa Maurice-Anderson (504) 576-6523 office, <a href="mailto:amauric@entergy.com">amauric@entergy.com</a>
Harry Barton (504) 576-2984 office, <a href="mailto:hbarton@entergy.com">hbarton@entergy.com</a>
Entergy Services, Inc.

Mail Unit L-ENT-26E
639 Loyola Avenue

New Orleans, LA 70113
(504) 576-5579 - fax

Joe Romano, III (504) 576-4764, jroman1@entergy.com Suzanne Fontan (504) 576-7497, sfontan@entergy.com Therese Perrault (504-576-6950), tperrau@entergy.com Entergy Services, Inc. Mail Unit L-ENT-4C 639 Loyola Avenue New Orleans, LA 70113 (504)576-6029 – fax

#### ALLIANCE FOR AFFORDABLE ENERGY

Logan Atkinson Burke, (646) 942-7149, logan@all4energy.org Sophie Zaken, regulatory@all4energy.org 4505 S. Claiborne Ave. New Orleans, LA 70125

#### AIRPRODUCTS AND CHEMICALS

Katherine W. King, Katherine.king@keanmiller.com
Randy Young, randy.young@keanmiller.com
Kean Miller LLP
400 Convention St. Suite 700
PO Box 3513
Baton Rouge, LA. 70821
(225) 387-0999- office
(225) 388-9133

Carrie R. Tournillon, <a href="mailto:carrie.tournillon@keanmiller.com">carrie.tournillon@keanmiller.com</a>
900 Poydras St. Suite 3600
New Orleans, LA. 70112

Mark Zimmerman, zimmermr@airproducts.com
Air Products and Chemicals, Inc.
720 I Hamilton Blvd.
Allentown, PA 18195
(610) 481-1288- office
(610) 481-2182- fax

Maurice Brubaker, mbrubaker@consultbai.com