

**BEFORE THE  
COUNCIL FOR THE CITY OF NEW ORLEANS**

**APPLICATION OF ENTERGY NEW )  
ORLEANS, INC. FOR APPROVAL TO )  
CONSTRUCT NEW ORLEANS POWER )  
STATION AND REQUEST FOR COST )  
RECOVERY AND TIMELY RELIEF )**

**DOCKET NO. UD-16-\_\_\_\_\_**

**DIRECT TESTIMONY  
OF  
SETH E. CUREINGTON  
ON BEHALF OF  
ENTERGY NEW ORLEANS, INC.**

**PUBLIC VERSION  
HIGHLY SENSITIVE PROTECTED MATERIALS  
PURSUANT TO COUNCIL RESOLUTION R-07-432  
HAVE BEEN REDACTED**

**JUNE 2016**

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## EXHIBITS

Exhibit SEC-1	Seth E. Cureington Prior Testimony
Exhibit SEC-2	MISO Overview, NARUC Winter Meeting
Exhibit SEC-3	Indianapolis Power & Light Company 2014 Integrated Resource Plan
Exhibit SEC-4	Projected Load and Capability <b>(HSPM)</b>
Exhibit SEC-5	Technology and Site Selection <b>(HSPM)</b>
Exhibit SEC-6	Economic Analysis of Preferred CT Technologies <b>(HSPM)</b>
Exhibit SEC-7	ENO Final 2015 IRP (on CD)

2 **I. INTRODUCTION AND PURPOSE**

3 **A. Qualifications**

4 Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

6 A. My name is Seth E. Cureington. My business address is 1600 Perdido St.,  
7 New Orleans, Louisiana 70112.

8 Q2. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

11 A. I am employed by Entergy New Orleans, Inc., (“ENO” or the “Company”) as  
12 Director, Resource Planning and Market Operations. In that capacity, among other  
13 activities, I provide resource planning services to ENO.

12

13 Q3. ON WHOSE BEHALF ARE YOU TESTIFYING?

15 A. I am filing this Direct Testimony before the Council of the City of New Orleans (the  
16 “Council”) on behalf of ENO.

16

18 Q4. WHAT ARE YOUR RESPONSIBILITIES AS DIRECTOR, RESOURCE  
19 PLANNING AND MARKET OPERATIONS?

24 A. As Director of ENO’s Resource Planning and Market Operations department, I am  
25 responsible for providing oversight to all of ENO’s integrated resource planning  
26 efforts, implementation plans, as well as market operations in the Midcontinent  
27 Independent System Operator, Inc. (“MISO”) regional transmission organization  
28 (“RTO”). I also serve as the Chairman of the Entergy New Orleans Operating  
29 Committee.

1 Q5. PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL  
2 EXPERIENCE.

3 A. I earned a Bachelor of Science degree in 2001 and a Master of Science in Economics  
4 in 2004 from Louisiana State University.

5 I began my career with Entergy Services, Inc. (“ESI”)<sup>1</sup> as a Senior Analyst  
6 with the System Planning and Operations (“SPO”) organization in 2006, where I was  
7 responsible for providing technical and analytical support for a wide range of  
8 commercial and supply procurement activities for the EOCs. I remained with SPO  
9 for the following six years, during which time I was promoted to the role of Senior  
10 Wholesale Executive with the Commercial Operations Group where I was responsible  
11 for leading the technical and commercial evaluation of all long-term generation  
12 supply opportunities in support of the EOCs’ portfolio transformation initiative. In  
13 2011, I joined ENO’s Regulatory Affairs organization as Manager, Resource  
14 Planning where I was responsible for providing oversight to the development of  
15 ENO’s integrated resource plans and providing guidance and analytical support to  
16 ENO’s Regulatory Affairs group with respect to the integrated resource planning  
17 process. In 2013, my responsibilities were expanded to include oversight of market  
18 operations MISO, and in June 2016 I was promoted to Director, Resource Planning  
19 and Market Operations.

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<sup>1</sup> ESI is an affiliate of the Entergy Operating Companies (“EOCs”) and provides engineering, planning, accounting, technical, and regulatory-support services to each of the EOCs. The five current EOCs are Entergy Arkansas, Inc. (“EAI”), Entergy Louisiana, LLC (“ELL”), Entergy Mississippi, Inc. (“EMI”), ENO, and Entergy Texas, Inc. (“ETI”).

2 Q6. HAVE YOU PREVIOUSLY PROVIDED TESTIMONY BEFORE THE COUNCIL?

4 A. Yes. I have attached as Exhibit SEC-1 a listing of my prior testimony before the  
5 Council.

5

6 **B. Purpose and Summary of Testimony**

7 Q7. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

11 A. I am testifying on behalf of the Company in support of its Application for approval to  
12 construct the New Orleans Power Station, a 226 MW combustion turbine (“CT”)  
13 generating unit to be located at the Company’s Michoud generating facility in New  
14 Orleans, Louisiana (“NOPS”).

12

14 Q8. PLEASE PROVIDE A BRIEF OVERVIEW OF THE REASONS FOR PROPOSING  
15 NOPS.

22 A. Recent unit deactivations (which were economic decisions based on maintenance and  
23 other operational issues) have left the Company short of both its overall long-term  
24 capacity needs and its long-term peaking and reserve capacity needs. The deactivated  
25 units (ENO’s Michoud Units 2 and 3) provided a significant source of local  
26 generating capacity within the Company’s service area (*i.e.*, Orleans Parish) in  
27 support of reliable operations and mitigated supply- and market-related risks. As  
28 discussed more fully below, going forward, the Company is proposing NOPS to  
29 address these and other long-term needs.

24 NOPS is proposed to be located in Orleans Parish, which complies with the  
25 Council’s prior directive to use reasonable diligent efforts to site a generating

1 resource within Orleans Parish. Moreover, as also discussed more fully below, while  
2 the Company continues to support the addition of cost effective demand-side  
3 management (“DSM”) programs<sup>2</sup> and renewable resources to its portfolio, neither  
4 offer a cost-effective or lower-risk alternative sufficient to obviate the need for  
5 NOPS. In addition, deferring the timely deployment of new peaking and reserve  
6 capacity resources and instead relying on the MISO capacity market to meet long-  
7 term capacity needs will expose the Company’s customers to increased cost and risk.  
8 For these reasons, the Company requests that the Council approve the construction of  
9 NOPS.

10

11 Q9. PLEASE ELABORATE ON THE COMPANY’S LONG-TERM CAPACITY  
12 NEEDS.

13 A. The recent deactivation of Michoud Units 2 and 3 resulted in the loss of  
14 approximately 781 MW of local capacity (which is approximately [REDACTED] of ENO’s  
15 2016 forecasted non-coincident peak load). As a result, ENO has an overall long-  
16 term need for capacity as well as a long-term need for local peaking and reserve  
17 capacity resources. While the acquisition of Power Block 1 of the Union Power  
18 Station (“Power Block 1”) helped to offset a substantial portion of ENO’s overall  
19 capacity needs (including baseload and load-following needs), the Company has an

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<sup>2</sup> The term DSM includes both energy efficiency and demand response programs. For example, ENO currently operates Energy Smart, which is a comprehensive energy efficiency program that provides incentives for energy efficient measures, including energy audits, direct install CFL bulbs, low flow fixtures, weatherization, HVAC and A/C tune-ups, and lighting. Demand response programs typically are designed to reduce demand during peak hours. An example would be a thermostat that can turn off air conditioning in response to commands from the utility.

1 overall remaining long-term capacity need of approximately 124 MW in 2016 and up  
2 to 205 MW by 2030. Moreover, current projections show that ENO has an existing  
3 long-term need for approximately 288 MW of peaking and 118 MW of reserve  
4 capacity resources in 2016, which need is expected to persist throughout the planning  
5 horizon absent the addition of new resources capable of meeting those needs. Prior to  
6 deactivation, Michoud Units 2 and 3 helped meet a portion of those needs by  
7 providing the Company's only source of local capacity within its service area (*i.e.*,  
8 Orleans Parish).

9

10 Q10. HAVE THE COMPANY'S EXISTING DSM AND RENEWABLE RESOURCES  
11 BEEN TAKEN INTO CONSIDERATION IN ESTABLISHING THE IDENTIFIED  
12 LONG-TERM NEEDS?

13 A. Yes. The Company's existing portfolio of DSM and renewable resources has been  
14 accounted for and do not obviate the need for NOPS. The Energy Smart energy  
15 efficiency programs, which are currently in year five, have reduced the Company's  
16 annual peak load for the east bank of Orleans Parish by an estimated 16.5 MW. For  
17 the Energy Smart programs in Algiers, annual peak load has been reduced by an  
18 estimated 1.1 MW.

19 The Company also accounted for the current level of behind-the-meter  
20 ("BTM") residential rooftop solar within the Company's service area when  
21 determining its long-term need, which reduced the Company's 2015 peak load by  
22 approximately 14 MW. The projected effects of Energy Smart and BTM rooftop solar

1 on the Company's peak demand are factored into the peak load forecast, as discussed  
2 more fully below.

3

4 Q11. WOULD INCREASED INVESTMENT IN DSM OR RENEWABLE RESOURCES  
5 PROVIDE AN ECONOMIC ALTERNATIVE TO NOPS?

6 A. No. Regarding DSM resources, insufficient cost-effective incremental DSM  
7 programs beyond the Company's currently approved Energy Smart programs have  
8 been identified to meet the entirety of the Company's long-term needs. The  
9 Company engaged ICF International ("ICF") to conduct an analysis of the long-term  
10 DSM potential achievable in New Orleans. Based on the results of ICF's study, the  
11 Company concludes that the achievable amount of DSM in New Orleans constitutes  
12 only approximately 13% of ENO's need for long-term peaking and reserve capacity  
13 by 2019.

14 Renewable resources such as wind and solar photovoltaics ("PV") are  
15 intermittent because they rely on the wind and sun to produce energy, thus limiting  
16 the ability to rely on them to meet customer demand and their ability to be counted on  
17 to meet peak demand. It should also be noted that because they are intermittent, the  
18 Company cannot count a megawatt of renewable resource capacity toward meeting a  
19 megawatt of its long-term capacity needs. Thus, even if these intermittent resources  
20 could meet the Company's long-term need for incremental peaking/revenue capacity  
21 (which they cannot), the Company would need to acquire significantly more capacity  
22 than its need dictates due to their lower capacity credit. Moreover, to emphasize such



1 capacity would not meet ENO's specific supply role need for peaking and reserve  
2 capacity.

3

4 Q12. COULD ENO DEPEND ON MISO'S CAPACITY MARKET AS AN  
5 ALTERNATIVE TO NOPS?

6 A. No. As I discuss further in Section III, ENO's planning assumption is that market  
7 equilibrium (where supply, including third party resources, and demand balance) in  
8 MISO South will occur around 2022. As market equilibrium approaches, capacity  
9 prices will reflect new build prices, which are significantly higher than today's  
10 capacity prices. Deferring construction of a new resource comes with considerable  
11 risk considering the long lead time necessary to gain regulatory approval of, plan,  
12 permit, and construct new resources; potential cost premiums for parts and equipment  
13 as other utilities are simultaneously shifting to modern, gas-fired resources; and  
14 expected sharply higher and more volatile capacity prices as the capacity market  
15 approaches equilibrium. Indeed, as discussed below, one need look no further than  
16 the MISO RTO, in which ENO is a Load Serving Entity ("LSE"), for a recent  
17 example of a capacity shortage leading a 20-fold increase in capacity prices from one  
18 year to the next.

19

20 Q13. WHAT OTHER CIRCUMSTANCES SUPPORT THE COMPANY'S NOPS  
21 PROPOSAL?

22 A. NOPS will provide a modern, cost-effective and local source of generating capacity  
23 capable of meeting ENO's long-term overall capacity needs as well as a significant

1           portion of its peaking and reserve supply role capacity needs. NOPS will improve  
2           supply conditions in the Company’s service area by providing a long-term resource  
3           capable of supporting reliable service to New Orleans during periods of peak demand  
4           and unplanned events, and it will mitigate market and supply related risks,  
5           particularly as equilibrium in the capacity market approaches. NOPS is also  
6           consistent with ENO’s load shape, which supports post-System Agreement operations  
7           when ENO must plan to meet its individual resource needs without reference to the  
8           System planning perspective. NOPS will also provide a highly-reliable quick-start  
9           generation resource in New Orleans to support timely severe weather restoration  
10          efforts.

11

12   Q14. IS THE APPLICATION TO CONSTRUCT NOPS CONSISTENT WITH THE  
13          COMPANY’S FINAL 2015 INTEGRATED RESOURCE PLAN (“IRP”)?

14   A.   Yes. The Company’s Final 2015 IRP was filed on February 1, 2016, in Docket No.  
15          UD-08-02.<sup>3</sup> Pursuant to the Council’s IRP requirements, the process to develop the  
16          2015 IRP began in June 2014 with a series of public technical conferences to solicit  
17          input from stakeholders and inform development of the IRP. The Final 2015 IRP  
18          reflects a thorough consideration, and in certain cases additional modeling and  
19          analysis, of the issues raised through the stakeholder process, and it concluded by  
20          identifying a Preferred Portfolio for meeting customers’ long-term needs at the lowest  
21          reasonable cost, while considering reliability and risk. The IRP identified an overall

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<sup>3</sup> See ENO Final 2015 IRP, February 1, 2016, attached here to as Exhibit SEC-7.

1 long-term need for capacity as well as a need for long-term peaking and reserve  
2 resources.

3 During development of the 2015 IRP, the Company conducted a DSM  
4 Potential Study, Generation Technology Assessment, and Portfolio Evaluation, which  
5 thoroughly evaluated a range of viable supply and demand-side resource alternatives  
6 capable of meeting those needs. The Preferred Portfolio includes cost-effective  
7 incremental DSM resources identified through the IRP process, however; the IRP  
8 established a remaining need for peaking and reserve capacity. The results of the  
9 Final 2015 IRP support the conclusion that a large G Frame CT resource such as  
10 NOPS is the lowest reasonable cost resource addition capable of meeting the  
11 Company's remaining overall long-term capacity needs (including the target planning  
12 reserve margin ("PRM") of 12%), and a substantial portion of the identified long-  
13 term peaking and reserve capacity need.

14

15 Q15. WHAT DOES YOUR TESTIMONY AND ANALYSIS OF THE COMPANY'S  
16 LONG-TERM RESOURCE NEEDS ASSUME WITH RESPECT TO THE  
17 COMPANY'S PARTICIPATION IN THE ENTERGY SYSTEM AGREEMENT  
18 ("ESA")?

19 A. ENO's participation, along with all of the other remaining EOCs that are participating  
20 in the ESA, will terminate on August 31, 2016. Accordingly, my testimony and  
21 analysis of ENO's long-term resource needs reflect a post-ESA planning  
22 environment. When the ESA terminates, long-term resource planning for ENO post-  
23 termination will focus on meeting the Company's long-term resource needs without

1 reference to the System planning perspective. Importantly, as discussed by Company  
2 witness Shauna Lovorn-Marriage, the conditions upon which the Council approved  
3 early termination of the ESA included a commitment by the Company to pursue a  
4 new generating resource to be located in the Company's service area (*i.e.* Orleans  
5 Parish, Louisiana).

6

7 **II. LONG-TERM RESOURCE PLANNING PROCESS AND NEEDS**

8 **A. Planning Process**

9 Q16. WHAT IS THE PURPOSE OF THE COMPANY'S LONG-TERM RESOURCE  
10 PLANNING PROCESS?

11 A. The Company's planning process seeks to accomplish three broad objectives:

- 12 • To serve customers' power needs reliably;
- 13 • To do so at the lowest reasonable supply cost; and
- 14 • To mitigate the effects and the risk of production cost volatility resulting from  
15 fuel price and purchased power cost uncertainty, RTO-related charges such as  
16 congestion costs, and possible supply disruptions.

17 The Company's planning process seeks to design a portfolio of resources that reliably  
18 meets customer power needs at the lowest reasonable supply cost while considering  
19 risk.

20

1 Q17. PLEASE EXPLAIN THE CHARACTERISTICS THE COMPANY SEEKS TO  
2 ACHIEVE IN A LONG-TERM GENERATION CAPACITY PORTFOLIO.

3 A. In support of the Company's objective to provide safe and reliable service at the  
4 lowest reasonable cost while considering risk, the Company must maintain a portfolio  
5 of generation resources that includes an appropriate amount and types of capacity.  
6 With respect to the amount of capacity, the Company must maintain sufficient  
7 generating capacity to meet its peak load plus a PRM, for which the Company has  
8 established a target of 12%. With regard to the types of capacity, the Company seeks  
9 to add modern, reliable and cost-effective generating technologies consistent with its  
10 load shape. Importantly, these objectives must be considered both individually and  
11 collectively in determining an appropriate portfolio design that can achieve the  
12 planning objectives.

13

14 Q18. PLEASE ELABORATE ON THE COMPANY'S TARGET PRM.

15 A. For purposes of long-term planning, the Company has determined that a 12% target  
16 PRM based on installed capacity ratings and forecasted (non-coincident) firm peak  
17 load is appropriate in consideration of its long-term planning objectives and  
18 membership in MISO. A PRM is intended to provide a generation supply buffer to  
19 maintain reliable service during unplanned events, and to facilitate planned events  
20 (e.g., generator or transmission maintenance). The target PRM is intended to address  
21 uncertainties such as, but not limited to, the following:

- 22
- deviation in customer load from forecast;
  - unplanned outage of a major generating unit or transmission element;
- 23

- 1           • potential variability in MISO Resource Adequacy (“RA”) requirements; and  
2           • uncertainty regarding ENO’s long-term resource portfolio (*e.g.*, availability of  
3           aging legacy gas and coal units sourced through PPAs).

4

5 Q19. IS THERE OTHER INDUSTRY DATA SUPPORTING THE CONCLUSION THAT  
6 A 12% PRM IS REASONABLE?

7 A. Yes. MISO has referenced 15% as a generally accepted reserve requirement when  
8 assessing the reliable transfer of resources inter-regionally.<sup>4</sup> Further, the Southwest  
9 Power Pool requires each control area to maintain a 12% capacity reserve margin,  
10 which equates to a 13.6% planning reserve margin. Notably, Indianapolis Power &  
11 Light Company (“IPL”), another MISO LSE, appears to have reached similar  
12 conclusions regarding MISO’s reserve margin and has elected to use a 14% planning  
13 reserve margin applied to their non-coincident peak load for their 2014 Integrated  
14 Resource Plan, as evidenced by the following excerpt:

15           Planning Reserve Margin Modeling

16           IPL’s minimum PRMR established by MISO for 2014 equates  
17           to an effective 14.8% reserve margin, representing an increase  
18           from 2012 (13.1%) and 2013 (14.2%). As identified above,  
19           many factors are used by MISO to establish an LSE’s resource  
20           adequacy requirement. The LSE’s planning reserve margin  
21           changes annually as MISO modifies its LOLE analysis and as a  
22           result of changes in its EFORD and diversity. IPL’s ICAP  
23           ratings can also change annually due to the results of unit  
24           testing. For Ventyx’s long term modeling purposes in this IRP,  
25           IPL identified a 14% planning reserve margin to be used  
26           consistent with IPL’s summer-rated capacity. This long-term  
27           modeling number provides for targeted reserves in the range of

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<sup>4</sup> Exhibit SEC-2, MISO Overview, NARUC Winter Meeting, February 2015 at slide 10.

1 future expected MISO-determined resource needs and is  
2 consistent with the MISO specific calculations....<sup>5</sup>  
3

4 Q20. DID JOINING MISO AFFECT THE WAY THE COMPANY CALCULATES ITS  
5 TARGET PRM?

6 A. Yes. Prior to joining MISO, the Company applied a 16.85% PRM based on a loss of  
7 load expectation (“LOLE”) calculation for the Entergy System, which focused solely  
8 on reliability. Upon joining MISO, the Company sought to identify a PRM that  
9 provided a reasonable and stable basis for meeting long-term planning objectives,  
10 considering both reliability and the implications of participation in the larger, more  
11 diverse MISO market. Accordingly, for purposes of long-term planning the  
12 Company adopted a 12% target PRM based on installed capacity ratings and  
13 forecasted non-coincident peak load. The 12% target reflects the benefits of  
14 participating in a larger, more diverse market while recognizing the differences  
15 between MISO’s annual process and the Company’s long-term planning objectives.

16

17 Q21. HAS THE COMPANY PREVIOUSLY TARGETED A 12% PRM TO SUPPORT  
18 THE NEED FOR LONG-TERM RESOURCE ADDITIONS?

19 A. Yes, the Company’s 12% target PRM is the same 12% used in establishing the need  
20 for, and the Council’s subsequent approval of, the Company’s share of the new  
21 Ninemile 6 CCGT unit in Council Docket UD-11-03, and the acquisition of Power  
22 Block 1 at the Union Power Station in Council Docket UD-15-01.

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<sup>5</sup> Exhibit SEC-3, Indianapolis Power & Light Company 2014 Integrated Resource Plan, p. 45.

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10

**B. Long-Term Resource Needs**

Q22. PLEASE DESCRIBE THE COMPANY’S CURRENT RESOURCE PORTFOLIO.

A. As of June 1, 2016, the Company will control approximately 1,162 MW of long-term generating capacity either through ownership or life-of-unit PPAs with affiliate Operating Companies. Table 1 below summarizes the Company’s long-term capacity resources by fuel type measured in installed MW. As reflected in Table 1, roughly one-half of the capacity in the Company’s existing resource portfolio is from CCGT resources. The bulk of the remaining capacity is from nuclear resources, followed by a small amount of legacy gas,<sup>6</sup> coal, hydro, and CT resources.<sup>7</sup>

**Table 1**

<b>ENO Installed Capacity (2016)</b>		
<b>Fuel Type</b>	<b>MW</b>	<b>%</b>
<b>CCGT</b>	647	56%
<b>Nuclear</b>	420	36%
<b>Legacy Gas</b>	59	5%
<b>Coal</b>	33	3%
<b>Hydro</b>	2	0%
<b>CT</b>	1	0%
<b>Total</b>	1,162	100%

<sup>6</sup> Legacy Gas refers to the EOC’s natural gas-fired steam turbine generators originally placed in service at various points in time during the 1950s, 1960s and 1970s.

<sup>7</sup> Table 1 excludes Load Modifying Resources, but which are included in the Company’s assessment of long-term resource needs shown in Exhibit SEC-4.



1

2 Q23. PLEASE DESCRIBE THE COMPANY'S CURRENT LOAD FORECAST.

3 A. In preparing the load forecast in Exhibit SEC-4, the Company utilized the  
4 methodology described in the Final 2015 IRP.<sup>8</sup> Through this process, a peak load  
5 forecast was developed that derives from the hourly annual twenty-year load forecast  
6 for ENO. The process accounts for existing DSM programs (*e.g.*, Energy Smart) as  
7 well as BTM residential rooftop solar PV through indirect and direct reductions to the  
8 load forecast. The resulting forecast was then adjusted for both transmission and  
9 distribution losses before incorporation into Exhibit SEC-4.

10

11 Q24. DOES THE COMPANY NEED ADDITIONAL GENERATING CAPACITY?

12 A. Yes. After accounting for existing and recently acquired supply and demand-side  
13 resources (which includes Energy Smart and BTM rooftop solar), the Company  
14 continues to have a need for additional long-term capacity, including a need for  
15 peaking and reserve capacity. The Company's long-term need for capacity is driven  
16 primarily by the deactivation of Michoud Units 2 and 3, which Power Block 1 helped  
17 to offset. To illustrate the Company's needs, I have compared the Company's  
18 projected peak load with its portfolio of existing resources. Exhibit SEC-4 provides a  
19 Projected Load and Capability analysis that compares the Company's overall  
20 planning requirements (based on non-coincident peak load forecast, grossed up for  
21 transmission and distribution losses, plus a target PRM of 12%) with the Company's

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<sup>8</sup> ENO 2015 IRP at page 43.

1 existing long-term supply and demand-side resources that it expects to have in its  
2 portfolio during the planning horizon (based on installed capacity ratings). The  
3 results of the analysis attached as Exhibit SEC-4 provide ENO's projected needs,  
4 with and without planned resource additions (*e.g.*, NOPS).

5

6 Q25. WHAT DOES THE ANALYSIS INDICATE?

7 A. Projected load plus the target PRM results in a long-term capacity need that exceeds  
8 the Company's existing supply and demand-side resources, which indicate a need to  
9 deploy additional long-term resources. As shown in Exhibit SEC-4, the Company  
10 projects an overall need for approximately 134 MW of capacity by 2020 and up to  
11 205 MW by 2030. As explained more specifically below, the Company also has a  
12 need for long-term local peaking and reserve capacity resources.

13

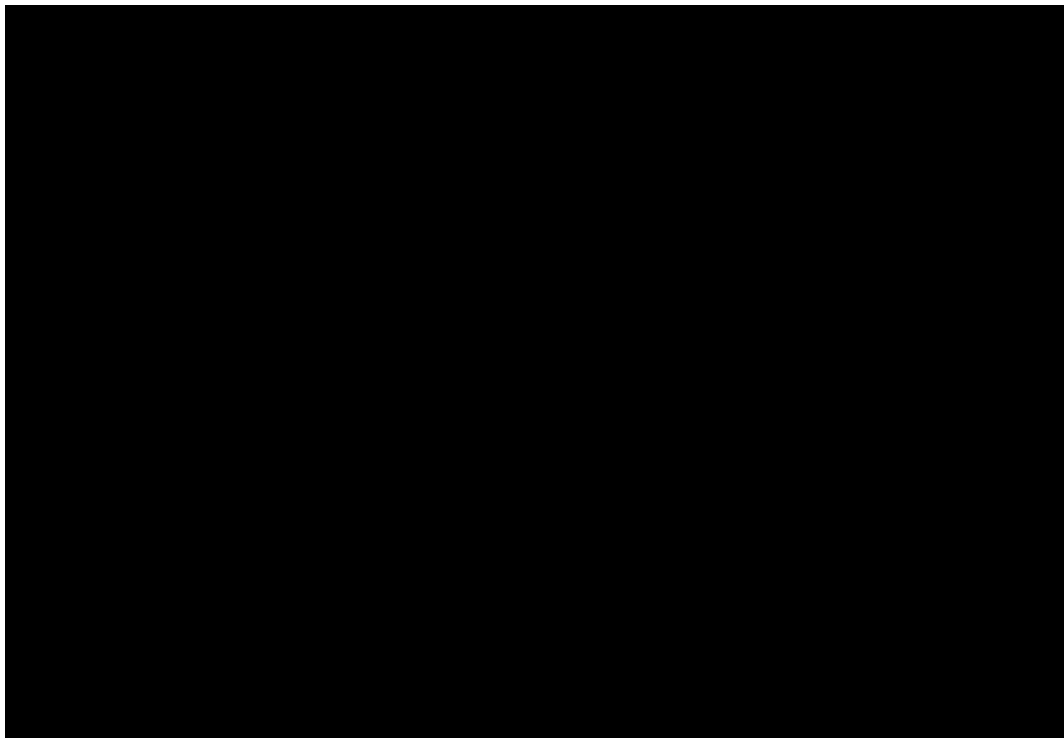
14 Q26. PLEASE ELABORATE ON THE TYPES OF RESOURCES THE COMPANY  
15 NEEDS.

16 A. In conducting long-term resource planning, the Company analyzes not only its overall  
17 capacity needs, but also its need for capacity that serves specific supply roles, such as:  
18 base load, load following, peaking, and reserve. Having an appropriate amount of  
19 capacity suitable to serve each of these supply roles allows the Company to reliably  
20 and cost-effectively serve the time-varying level of customer load.

21 Supply role requirements are considered as general guidelines for portfolio  
22 planning purposes and do not necessarily address other planning criteria (*e.g.*,  
23 locational considerations). As illustrated in Figure 1 below, the Company defines its

1 base load requirement as the minimum level of load that is served 85% of the hours in  
2 a year. Next, the load following requirement is defined as the levels of load that  
3 exceed base load but are less than load levels experienced in the highest 15% of the  
4 hours of the year (*i.e.*, core load-following and seasonal load-following). The  
5 Company's peaking requirement is defined as the level of load that is served in the  
6 highest 15% of the hours of the year. Finally, the PRM target is 12% of the peak load  
7 and, as described earlier, helps to maintain reliable service over a range of planned  
8 and unplanned circumstances.

9 **Figure 1 Highly Sensitive Protected Materials**



10 Each supply resource has its own unique cost and performance characteristics  
11 that allow it to be functionally and economically suited to serve a given supply role.  
12 Generally, base load resources typically cost more to construct per MW, but operate  
13 with relatively low variable cost and, because the resource is expected to operate in

1 most hours at high output levels, the total supply cost is relatively low on a \$/MWh  
 2 basis. Conversely, a peaking or reserve unit is expected to operate at low utilization  
 3 levels and higher variable costs, but typically has a relatively low capital cost and,  
 4 therefore, is typically the most economical alternative when utilized in a peaking role.  
 5 Load following units have moderate capital cost and variable cost.

6 In order to reliably meet customers' needs at the lowest reasonable cost, the  
 7 Company must maintain a portfolio of long-term resources that includes an  
 8 appropriate amount and types of capacity. At this time, the Company has a need for  
 9 long-term resources, including resources capable of operating in a peaking and  
 10 reserve role. Table 2 provides the Company's projected capacity surplus or (deficit)  
 11 overall and across supply role.<sup>9</sup>

**Table 2**

(MW) <sup>10</sup>	2020			2030		
	Need	Resources	Surplus/ (Deficit)	Need	Resources	Surplus/ (Deficit)
<b>Base Load</b>	554	453	(101)	572	427	(145)
<b>Load Following</b>	338	682	344	342	665	323
<b>Peaking &amp; Reserve</b>	417	40	(377)	422	39	(383)
<b>Total</b>	1,309	1,175	(134)	1,336	1,131	(205)

12 As shown in Table 2, the Company projects the need for approximately 377 MW of  
 13 peaking and reserve resources by 2020, which need is expected to grow to

<sup>9</sup> The Company's Load Modifying Resources are included in the supply role analysis as Reserve capacity, as shown in Exhibit SEC-4.

<sup>10</sup> Figures may not foot as compared to Exhibit SEC-4 due to rounding.

1 approximately 383 MW near the end of the planning horizon (2030) absent the  
2 addition of new resources. Even absent growth in the Company's peak load, the need  
3 for peaking and reserve resources driven by the deactivation of Michoud Units 2 and  
4 3 is substantial and exceeds the amount of capacity that would be obtained through  
5 the addition of NOPS.

6

7 Q27. HOW WILL THE COMPANY MEET ITS LONG-TERM NEED FOR PEAKING  
8 AND RESERVE RESOURCES PRIOR TO THE IN-SERVICE DATE FOR NOPS?

9 A. Based on my assessment of the current and previous MISO Planning Resource  
10 Auctions ("PRA") for MISO South, as well as the 2015 OMS Survey, it is reasonable  
11 to expect that excess capacity will be available in the PRA through the end the  
12 decade. Based on that expectation, the Company plans to meet near-term peaking  
13 and reserve capacity and energy needs through the MISO markets until NOPS is  
14 constructed.

15

16 Q28. HOW DO YOU CONCLUDE THAT CT RESOURCES SUCH AS NOPS ARE  
17 BEST SUITED TO MEET THE COMPANY'S LONG-TERM PEAKING AND  
18 RESERVE CAPACITY NEEDS?

19 A. CT resources such as NOPS are the preferred technology to meet current and  
20 projected long-term peaking and reserve capacity needs due to their low installed cost  
21 and operational flexibility. Because peaking and reserve capacity resources are not  
22 expected to operate for extended periods of time, their installed cost is more relevant  
23 than operating costs. In addition, during periods of peak demand, generating

1 resources must be able to respond quickly to changing conditions on the electric  
2 system in order to maintain reliability by starting on short notice and responding to  
3 dispatch signals to quickly ramp up or down. Consistent with the Company's  
4 planning objectives, CT resources such as NOPS provide the lowest reasonable cost  
5 technology capable of meeting peaking and reserve capacity needs while considering  
6 market and supply risks. In Section III below, I discuss in more detail why CT  
7 resources such as NOPS are better suited than prospective alternatives to meet the  
8 Company's long-term peaking and reserve capacity needs.

9

10 Q29. YOU IDENTIFIED A LONG-TERM NEED FOR PEAKING AND RESERVE  
11 CAPACITY THAT EXCEEDS THE CAPACITY OF NOPS. PLEASE EXPLAIN  
12 WHY THE COMPANY IS NOT PROPOSING ADDITIONAL LONG-TERM  
13 RESOURCE ADDITIONS BEYOND NOPS TO MEET THAT NEED.

14 A. With the addition of NOPS, the Company is projected to meet its overall long-term  
15 capacity need as well as a substantial portion of the projected peaking and reserve  
16 capacity need. Table 3 provides the effect of NOPS on the Company's long-term  
17 capacity needs following the projected in-service date, which reflects a slight overall  
18 surplus of capacity through 2030 and a persistent peaking and reserve capacity  
19 deficit. When determining how best to meet long-term needs, the Company must  
20 consider a range of factors. NOPS is a significant incremental resource addition that  
21 will help meet a substantial portion of the Company's long-term need for local  
22 peaking and reserve resources. It will also meet the Company's overall long-term  
23 capacity needs, including the target PRM.

1 While the supply role analysis indicates the need for additional peaking and  
2 reserve capacity, it also indicates a surplus of load-following capacity. The surplus  
3 load-following capacity is primarily driven by the acquisition of Power Block 1,  
4 which at current and projected gas prices can also help meet the projected need for  
5 baseload resources. In contrast, it would not be appropriate to rely on the surplus  
6 load-following capacity associated with Power Block 1 to meet the identified peaking  
7 and reserve needs because Power Block 1 is already included in ENO’s resource mix  
8 and contributes to meeting other supply role needs, and Power Block 1 is outside the  
9 Company’s service area and does not address the need for local area peaking and  
10 reserve capacity to support long-term reliability within the Company’s service area.  
11 Thus, the results of the supply role analysis must be taken into consideration along  
12 with other factors, including the Company’s overall long-term needs, market  
13 dynamics, and locational considerations. The addition of NOPS strikes the  
14 appropriate balance among these considerations. Further, peaking and reserve  
15 capacity needs not met by NOPS provides an opportunity to pursue cost-effective  
16 DSM, which I discuss in Section III below.

17 **Table 3**

(MW) <sup>11</sup>	2020			2030		
	Need	Resources w/ NOPS	Surplus/ (Deficit)	Need	Resources w/ NOPS	Surplus/ (Deficit)
<b>Base Load</b>	554	453	(101)	572	427	(145)
<b>Load Following</b>	338	682	344	342	665	323
<b>Peaking &amp;</b>	417	266	(151)	422	265	(157)

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<sup>11</sup> Figures may not foot as compared to Exhibit SEC-4 due to rounding.

<b>Reserve</b>						
<b>Total</b>	1,309	1,401	92	1,336	1,357	21

1

2 Q30. PLEASE ELABORATE ON THE COMPANY’S NEED FOR LOCAL AREA  
 3 GENERATING CAPACITY.

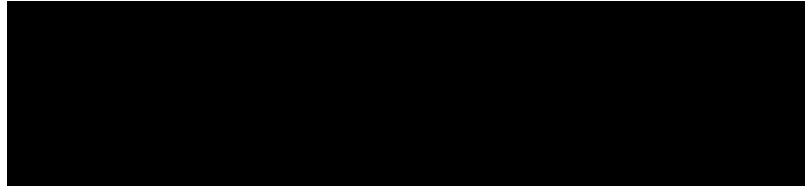
4 A. Prior to deactivation, Michoud Units 2 and 3 provided a significant amount of local  
 5 area capacity because both units were within ENO’s service area (*i.e.* Orleans Parish),  
 6 which is part of the supply-constrained Downstream of Gypsy (“DSG”) load pocket.  
 7 Because the Company’s service area is located in a load pocket, the planning process  
 8 must factor in the ability to maintain reliability during unplanned events like  
 9 hurricanes, the forced outage of a major transmission element(s) relied upon to import  
 10 generation to the region, and the forced outage of a large generator(s) within the load  
 11 pocket that supports local area reliability (*e.g.*, Ninemile). Absent the addition of  
 12 NOPS, ENO will not have any generating capacity within its service area, and it must  
 13 rely on other generation within the load pocket to maintain local area reliability.

14 While ENO does receive a long-term allocation of the three remaining  
 15 generating resources within the load pocket through life-of-unit power purchase  
 16 agreements (*i.e.*, Ninemile units 4, 5 and 6), Ninemile units 4 and 5 are over 40 years  
 17 old, and all three units are located outside of the Company’s service area. Moreover,  
 18 ENO’s existing portfolio relies heavily on resources external to its service area to  
 19 serve the energy and capacity needs of the Company. Table 4 provides a breakdown  
 20 of ENO’s existing portfolio of generating capacity based on proximity to the



1 Company's service area and the load pocket more generally.<sup>12</sup> The addition of NOPS  
2 to the Company's portfolio would constitute the only generating capacity within  
3 Orleans Parish, and will accordingly reduce the reliance on the Ninemile generating  
4 facility to maintain local area reliability within Orleans Parish.

5 **Table 4 Highly Sensitive Protected Materials**



6

7

8 Q31. PLEASE ELABORATE ON THE RELIABILITY BENEFITS OF LOCAL  
9 GENERATION.

10 A. As explained by Mr. Charles Long, the addition of local generation will help prevent  
11 stability problems that are caused by disturbances and faults, supply dynamic reactive  
12 power, and dynamically regulate voltage. New local generation will also reduce the  
13 Company's reliance on transmission import capability, which is limited by the  
14 interface of the transmission elements that connect the load pocket with the rest of the  
15 transmission network.

16

17 Q32. ARE THERE ADDITIONAL BENEFITS OF LOCAL GENERATION?

18 A. Yes. Local generation provides the following additional benefits:

19

20 • Improves Economics – Local generation reduces transmission losses by  
21 locating the source of electricity near the load to be served. Transmission

---

<sup>12</sup> As of June 1, 2016.

1 losses can increase during periods of peak demand, providing further support  
2 for siting peaking resources near the peak load to be served.

3 • Mitigates Market Risks – Local generation will mitigate transmission  
4 congestion price risk and supply power that can be dispatched at a known heat  
5 rate, helping to limit volatility of, and customer’s exposure to, locational  
6 marginal prices (“LMPs”), which exposure is typically greatest during periods  
7 of peak demand. In other words, when there is congestion on the transmission  
8 system between generating resources and load, LMPs typically increase. This  
9 not only increases the cost of load purchases from MISO, but also increases  
10 payments from MISO to generators in the affected area. If ENO faces these  
11 higher LMPs in the ENO load zone, the increased LMP revenues received by  
12 NOPS act as a hedge to offset the increased cost of load purchases from  
13 MISO.

14 • Reduced Reliance on Transmission Imports – As discussed by Mr. Charles  
15 Long, locating new resources near the load to be served will reduce reliance  
16 on transmission imports, which in turn can reduce the need for future  
17 transmission upgrades necessary to maintain reliability and mitigate  
18 congestion.

19 • Long-term Strategic Benefits – NOPS will provide a modern, cost-effective  
20 local source of peaking and reserve capacity that will reduce the Company’s  
21 reliance on the Ninemile generating plant to maintain reliability in Orleans  
22 Parish.

23

1 Q33. DO LOCAL RESOURCES PROVIDE BENEFITS DURING STORM  
2 RESTORATION?

3 A. Yes. Having additional local generation will reduce the Company's reliance on  
4 transmission assets that may be more likely to be out of service immediately  
5 following a severe weather event (*e.g.*, hurricane). For example, as discussed in more  
6 detail by Mr. Charles Long, in September 2008, Hurricane Gustav affected all of the  
7 transmission lines serving the region, which included the Company's service area,  
8 leaving the region "islanded" from the rest of the interconnected transmission grid  
9 and, thus, completely reliant on local generation at a critical time. As noted in Table  
10 4 above, the Company relies exclusively on transmission to deliver external resources  
11 to its service area, which highlights the need for local generating capacity in the event  
12 of a major disruption to the transmission system as a result of a severe weather event  
13 such as a hurricane. In other words, having local generation is critical to restoring  
14 and maintaining power to customers in New Orleans.

15

16 **III. PROSPECTIVE ALTERNATIVES**

17 Q34. IS NOPS CONSISTENT WITH THE SUPPLY ROLE NEEDS OF THE  
18 COMPANY?

19 A. Yes. CT resources, such as NOPS, are technologically suited for serving peaking and  
20 reserve roles. As discussed by Company witness Jonathan E. Long, NOPS is a  
21 modern CT unit capable of being started quickly and ramped to full load within  
22 minutes. This capability will support local area reliability and could help facilitate  
23 the integration of renewable resources in or near the Company's service area by

1 providing a quick start resource capable of coming online and ramping quickly to  
2 address the intermittency associated with renewables. Further, because of the limited  
3 expected capacity factor for peaking and reserve resources, CT technology is  
4 economically suited to serve in these roles across a range of assumptions regarding  
5 key uncertainties (*e.g.*, fuel prices and emissions costs). Consequently, CT resources  
6 such as NOPS support the Company's planning objectives and are consistent with  
7 supply role needs.

8

9 Q35. COULD THE COMPANY'S PEAKING AND RESERVE CAPACITY NEEDS BE  
10 SATISFIED WITH RENEWABLE RESOURCES?

11 A. No. Renewable resources such as wind and solar PV are intermittent because they  
12 rely on the wind and sun to produce energy, thus limiting the ability to rely on them  
13 to meet customer demand. Moreover, the generating capacity of renewables such as  
14 wind and solar PV are a function of the amount of wind and sunlight available at a  
15 given time, further limiting their ability to be counted on to meet peak demands. As a  
16 result, renewables must be supported by dispatchable resources such as CTs to ensure  
17 sufficient resources are available to ramp up and produce replacement energy when  
18 the wind is either not blowing or blowing less than projected, and similarly when  
19 cloud cover or unexpected weather limits the output of solar PV. Finally, because  
20 wind and solar are intermittent, even if it were cost-effective to acquire an amount  
21 sufficient to meet the Company's long-term capacity needs, it would not eliminate the  
22 need for quick-start and fast ramping dispatchable resources such as NOPS.

23

1 Q36. DOES THIS MEAN THAT INTERMITTENT RESOURCES SUCH AS SOLAR PV  
2 AND WIND HAVE NO PLACE IN ENO'S SUPPLY PORTFOLIO?

3 A. Not at all. To the extent there are cost-effective sources of renewable energy  
4 available to the Company, they could provide benefits to customers in the form of  
5 increased diversity of supply and other environmental attributes. As identified in the  
6 Company's Action Plan supporting the Final 2015 IRP,<sup>13</sup> ENO is undertaking an RFP  
7 to determine whether there are cost-effective renewable resources available.<sup>14</sup>

8

9 Q37. DOES THE INTERMITTENT NATURE OF RENEWABLES SUCH AS SOLAR  
10 PV AND WIND AFFECT THE EXTENT TO WHICH THEY CAN BE RELIED  
11 UPON TO MEET LONG-TERM CAPACITY NEEDS?

12 A. Yes. Even if the cost of wind and solar PV were comparable in cost to conventional  
13 alternatives, it is reasonable to expect that the total cost to acquire sufficient  
14 renewable capacity to meet ENO's overall long-term needs would exceed the cost of  
15 conventional alternatives because the Company cannot count a megawatt of  
16 renewable resource capacity toward meeting a megawatt of its long-term capacity  
17 needs, precisely because both technologies are intermittent.

18

---

<sup>13</sup> ENO 2015 IRP at page 84.

<sup>14</sup> On May 6, 2016 ESI issued a draft request for proposals for renewable generation resources. The RFP will facilitate a market test of the extent, and cost of, renewable resources available to provide benefits in excess of cost to the Company's customers. More information on the Draft RFP can be found on the ESI RFP Website located at: <https://spofossil.entergy.com/ENTRFP/SEND/2016ENOIRenewableRFP/Index.htm>.

1 Q38. HOW DOES MISO ACCOUNT FOR THE INTERMITTENCY OF RENEWABLE  
2 RESOURCES THROUGH THE RESOURCE ADEQUACY PROCESS?

3 A. Because wind and solar are intermittent, MISO grants those resources less capacity  
4 credit in the RA process. For the 2016/2017 Planning Year, MISO granted a 15.6%<sup>15</sup>  
5 capacity credit to wind resources and 50%<sup>16</sup> capacity credit to solar PV resources  
6 (during the first year of solar PV operation subject to verification with operational  
7 data). Thus, reliance on renewable resources alone to meet MISO's RA requirements  
8 would require the Company to invest in significantly more renewable resource  
9 capacity than its capacity need would otherwise support.

10

11 Q39. WILL NOPS PRECLUDE THE COMPANY'S ABILITY TO INCORPORATE  
12 RENEWABLE RESOURCES INTO FUTURE RESOURCE PLANS?

13 A. No. As indicated in Table 1, the Company's existing portfolio includes aging legacy  
14 gas and coal generating resources. As those units are deactivated based on their own  
15 economic merits, there will be room in the portfolio for new resource additions,  
16 creating opportunity for cost-effective renewable energy resources such as wind and  
17 solar PV. Moreover, because the cost and performance of solar PV (and to a lesser  
18 extent wind) is expected to continue to improve, deferring the addition of those  
19 resources could increase the benefits to customers.

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<sup>15</sup> <https://www.misoenergy.org/Library/Repository/Report/2016%20Wind%20Capacity%20Report.pdf>.

<sup>16</sup> <https://www.misoenergy.org/Library/Repository/Meeting%20Material/Stakeholder/LOLEWG/2015/20150930/20150930%20LOLEWG-SAWG%20Joint%20Meeting%20Item%2003%20Solar%20Capacity%20Credit.pdf>.

1

2 Q40. CAN THE COMPANY'S PEAKING AND RESERVE RESOURCE NEEDS BE  
3 MET THROUGH UTILITY-SPONSORED DSM PROGRAMS?

4 No. Insufficient achievable DSM resources are available to meet the Company's  
5 peak capacity needs. The need for peaking capacity identified in Table 2 is driven  
6 primarily by the deactivation of Michoud Units 2 and 3, which need is expected to  
7 persist absent the addition of new peaking resources. DSM programs offer  
8 opportunities to offset some level of long-term capacity needs, but not enough to meet  
9 the entirety of ENO's long-term needs.

10 Moreover, DSM programs capable of reducing peak capacity requirements  
11 must be designed and properly administered through the development of detailed  
12 implementation plans that involve customer education and outreach in order to  
13 facilitate participation, and they require that appropriate cost recovery and incentive  
14 mechanisms be approved by the Council, all of which extend the timeframe for  
15 achieving desired results. Moreover, industry experience has shown that customer  
16 subscription to demand response programs must significantly exceed the target  
17 demand reduction (*i.e.*, oversubscribe participants to the program) in order to achieve  
18 the desired results due in large part to the inability to pass penalties on to the  
19 customer when they override the request to curtail. This highlights the uncertainty  
20 and additional cost associated with relying on demand response programs to meet  
21 peaking capacity needs.

22 Additionally, as part of the ENO 2015 IRP, the Company engaged ICF to  
23 conduct an analysis of the long-term DSM potential achievable in New Orleans. ICF

1 concluded that cost-effective DSM could potentially avoid a cumulative 112 MW of  
2 peak demand by the end of the 20-year study period.<sup>17</sup> Importantly, it takes time to  
3 design programs, develop marketing materials, and ramp up spending, thus limiting  
4 the amount of DSM potential that can be achieved in the near-term. For example,  
5 ICF estimates that by 2019, approximately 49 MW of cumulative peak demand could  
6 be avoided through cost-effective DSM programs. As shown in Table 2 above, the  
7 Company needs approximately 377 MW of peaking and reserve capacity by 2020,  
8 which far exceeds the capacity of the cost-effective DSM potential identified by ICF  
9 in the near-term. Moreover, the Company's long-term peaking and reserve capacity  
10 needs exceed the capacity associated with NOPS, thus leaving ample room to pursue  
11 cost-effective DSM potential over the planning horizon.

12

13 Q41. WOULD IT BE PRUDENT TO RELY ON THE MISO ANNUAL PLANNING  
14 RESOURCE AUCTION TO MEET LONG-TERM RESOURCE NEEDS?

15 A. No. While the MISO PRA provides a short-term option to meet customers' needs,  
16 over-reliance on the short-term market in lieu of long-term resources – especially at a  
17 time when market conditions are expected to begin tightening toward equilibrium –  
18 involves greater risk compared to a long-term resource such as NOPS, as explained  
19 below. I note that, by reliance, I mean a circumstance in which the Company does  
20 not have enough long-term owned or controlled capacity sufficient to meet its long-

---

<sup>17</sup> In its conclusions, ICF noted that DSM potential studies are forecasts, and thus contain a margin of error and uncertainty with respect to the ability to achieve estimated potential.



1 term needs, and it seeks to satisfy that deficit with short-term capacity purchased from  
2 others in the MISO auction (which purchases are valid only for one year).

3

4 Q42. WHEN ARE MARKET CONDITIONS EXPECTED TO TIGHTEN?

5 A. While the exact timing is unknown, based on an assessment of capacity supply,  
6 including third party resources that could be available to the Company through PPAs,  
7 and peak demand in the MISO South region, the Company currently projects that the  
8 MISO capacity market will reach supply/demand equilibrium in the year 2022. In  
9 addition, the 2015 OMS MISO Survey produced by MISO in July 2015 indicates that  
10 MISO believes market equilibrium could be reached in the 2020 timeframe across the  
11 entire MISO footprint.

12

13 Q43. PLEASE EXPLAIN THE CIRCUMSTANCES THAT INFLUENCE MARKET  
14 EQUILIBRIUM.

15 A. Market conditions in MISO South and the entire MISO market are driven by the  
16 demand for, and supply of, capacity, which is expected to change over time. As load  
17 grows and/or generating resources deactivate, which is the situation today, there will  
18 be a time when demand equals or exceeds the available generating capacity, absent  
19 the construction of new generation resources. Importantly, the balance of supply and  
20 demand in the MISO annual PRA should not be extrapolated to infer the balance of  
21 demand for and supply of long-term generating capacity, as the auction is limited to  
22 one planning year ahead. The future availability of long-term capacity is determined  
23 by a variety of factors that are independent of MISO's annual RA process.

1

2 Q44. WHAT ARE THE CONSEQUENCES OF REACHING MARKET EQUILIBRIUM?

3 A. Equilibrium is the point at which supply, including third-party resources, and  
4 demand, including appropriate planning reserves, are in balance. Put differently,  
5 equilibrium is the point at which the price signal for capacity approaches the cost of  
6 new build. Thus, as equilibrium approaches, the price for capacity is expected to  
7 increase significantly from current levels. Furthermore, as recent industry trends  
8 have shown, current and projected prices for natural gas coupled with increasing  
9 pressures to move away from carbon-intense fuel sources are leading to an increase in  
10 the demand for lower carbon alternatives such as modern natural gas-fired CT  
11 technologies. As demand for these types of resources increase, the cost for labor and  
12 materials necessary to construct and install new CT resources would be expected to  
13 increase. Deferring deployment of new CT resources nearer to, or even after, market  
14 equilibrium will expose customers to increased risk of significantly higher costs due  
15 to the labor and equipment premiums and long lead times that would be required for  
16 those resources. Moving forward with deployment of NOPS now will mitigate  
17 customers' exposure to higher capacity prices as equilibrium approaches as well as  
18 the potential cost premium and longer lead times that may be required for new CT  
19 resources as equilibrium occurs.

20

1 Q45. CAN YOU PROVIDE AN EXAMPLE OF THE RISK ASSOCIATED WITH THE  
2 PRICE FOR CAPACITY INCREASING AS THE MARKET APPROACHES  
3 EQUILIBRIUM?

4 A. Yes. Earlier this year, MISO published the results of the PRA for the 2016/2017  
5 Planning Year, which began June 1, 2016. MISO reported that the Auction Clearing  
6 Price (“ACP”) for Local Resource Zones (“LRZ”) 2 through 7 (*i.e.*, majority of MISO  
7 North) was \$72/MW-day. In sharp contrast, the ACP for LRZ 2 through 3 and 5  
8 through 7 for the prior 2015/2016 Planning Year was \$3.48/MW-day, representing  
9 over a 20-fold increase in the ACP from the 2015/2016 to 2016/2017 Planning Year.  
10 MISO explained that the increase was driven in part by a 4,500 MW decline in  
11 capacity bid into the PRA in MISO North. This highlights the uncertainty associated  
12 with relying on the MISO annual PRA to meet long-term resource needs, which  
13 exposes customers to greater risk.

14

15 Q46. COULD THE RESOURCE NEEDS OF ENO BE MET SOLELY THROUGH  
16 TRANSMISSION UPGRADES?

17 A. No. As explained above, the MISO capacity market is tightening and is expected to  
18 reach equilibrium early in the next decade, if not sooner. Upon reaching equilibrium,  
19 no amount of transmission investment will be able to address the resource needs of  
20 the Company as there will be no excess capacity to serve load.

21 In addition to mitigating market risks, as discussed by Company witness  
22 Charles Long, there are important reliability and economic factors associated with  
23 locating generating resources close to load in order to reduce reliance on transmission

1           where possible and improve reactive power capability and the ability to dynamically  
2           regulate voltage. Moreover, as discussed by Mr. Long, there are voltage and local  
3           reliability (“VLR”) needs in the region that includes ENO’s load zone, as determined  
4           by MISO, that are most economically and effectively addressed through incremental  
5           local area generating capacity. As Mr. Long explains, NOPS will likely have a VLR  
6           role in DSG, and if the unit is not constructed, significant large-scale transmission  
7           projects would be necessary to maintain reliability over the long-term, ten-year  
8           planning horizon. As discussed above, meeting a portion of the Company’s long-  
9           term needs with local area generating resources will support longer-term reliable  
10          operations by ensuring adequate local generating resources are available to facilitate  
11          planned generator and transmission outages, mitigate risks associated with unplanned  
12          outages, and reduce reliance on transmission imports to serve ENO’s load. In  
13          addition, local generation will enhance ENO’s ability to restore service in the  
14          aftermath of a severe weather event, including a hurricane. As indicated in Table 4,  
15          the Company already relies heavily on resources external to both its service area and  
16          the load pocket, which supports the addition of NOPS to mitigate these and other  
17          market and supply related risks.

18

2                                   **IV.    TECHNOLOGY AND SITE SELECTION**

3                                   **A.    Selection of the CT Technology**

5    Q47.   HOW DID THE COMPANY DETERMINE THE APPROPRIATE CT  
6            TECHNOLOGY FOR NOPS?

11   A.    A technology assessment was conducted in 2015 that considered seven different CT  
12           technologies: four large frame CTs, two aero derivative CTs, and one internal  
13           combustion engine (“ICE”). The analysis included an assessment of qualitative and  
14           quantitative factors consistent with ENO’s peaking capacity needs. The results of the  
15           analysis support the selection of NOPS as the preferred CT technology, and the  
16           analysis is included as Exhibit SEC-5 to my testimony.

12

15   Q48.   WHAT SPECIFIC CONCLUSIONS WERE DRAWN FROM THE 2015  
16           ASSESSMENT THAT SUPPORTS THE SELECTION OF NOPS AS THE  
17           PREFERRED CT TECHNOLOGY?

22   A.    The 2015 assessment evaluated the alternative technologies against a range of factors,  
23           including fixed and total supply cost, operational flexibility, ENO’s planning needs,  
24           and gas pressure requirements. The results showed that selection of the Mitsubishi  
25           Hitachi Power Systems America (“MHPSA”) 501 GAC large frame CT best fit  
26           ENO’s planning needs because it provides the highest capacity rating and lowest total  
27           supply cost of all seven technologies. In addition, it has a comparable heat rate and  
28           competitive ramping rates to provide operational flexibility.

23

1 Q49. WERE THERE ANY ADDITIONAL CONCLUSIONS IMPORTANT TO THE  
2 SELECTION OF NOPS?

3 A. Yes. The economic assessment examined the supply costs of each of the seven  
4 alternatives based on an assumed 30-year operating life. As shown in Exhibit SEC-5,  
5 even though the MHPSA 501 GAC provides the most capacity of all the alternative  
6 machines analyzed, it ranked the lowest in terms of total supply costs. It was  
7 followed by the three other large frame CTs, then the two aero derivatives, and finally  
8 the ICE. Thus, although smaller-sized units were considered, the larger MHPSA 501  
9 GAC proved to be the most economic solution.

10

11 Q50. IS THE SELECTION OF THE MHPSA 501 GAC CONSISTENT WITH THE  
12 TECHNOLOGY ASSESSMENT IN THE 2015 IRP?

13 A. Yes. The Generation Technology Assessment in the 2015 IRP evaluated a range of  
14 supply-side resource technologies, including a range of CT technologies and sizes.  
15 The CT technologies evaluated included a large aero-derivative CT as well as a small  
16 and large Frame CT. The assumptions for each technology were meant to be  
17 representative of the cost and performance for each *class* of CT and not specific to a  
18 particular manufacturer since there are multiple manufacturers that offer some or all  
19 of the technologies evaluated.

20 Consistent with the Company's identified long-term peaking and reserve  
21 capacity needs, the Company completed the analysis summarized in Exhibit SEC-5 to  
22 inform the selection of a CT technology that considers the cost and performance of  
23 the particular manufacturers' product offerings. That analysis confirms the

1 conclusion reached in the Draft and Final 2015 IRP that a large frame CT is the  
2 preferred CT technology to meet the Company's long-term peaking and reserve  
3 capacity needs. Moreover, the analysis in Exhibit SEC-5 provides the rationale for  
4 the particular CT chosen for NOPS – the MHPSA 501 GAC – over the other  
5 alternatives, including other large Frame CTs.

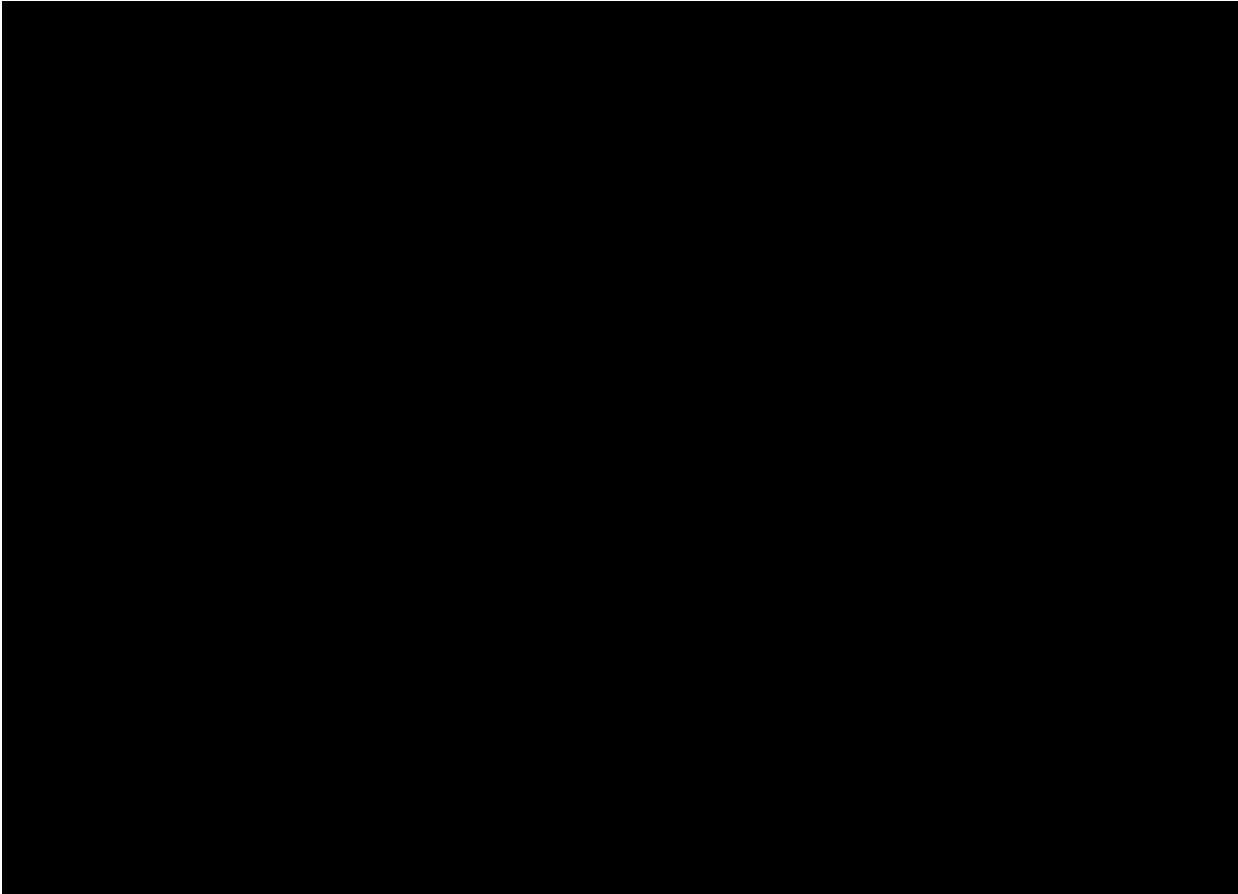
6

7 Q51. HAVE YOU CONDUCTED A MORE RECENT TECHNOLOGY ASSESSMENT?

8 A. Yes. In March 2016, the Company conducted an assessment using the best available  
9 information for the MHPSA 501 GAC as well as two alternative CTs. That  
10 assessment included a screening level analysis comparing the MHPSA 501 GAC and  
11 GE 7FA.05 large frame CTs and the smaller GE LMS100 aero derivative CT. That  
12 screening level analysis is summarized in Figure 2 below, and confirms the selection  
13 of the MHPSA 501 GAC over the GE 7FA.05 and GE LMS100 CTs.

1

**Figure 2 Highly Sensitive Protected Materials**



2

3

4 Q52. WAS A MORE DETAILED ECONOMIC EVALUATION CONDUCTED AS  
5 PART OF THE 2016 ASSESSMENT?

6 Yes. As a part of the 2016 assessment, the Company evaluated the total supply cost  
7 of the MHP SA 501 GAC and the smaller GE LMS100 using the AURORA  
8 production cost model to determine if the economics of deploying a single GE  
9 LMS100 in 2019 and deferring the addition of a second GE LMS100 until a later date  
10 could result in a lower total supply cost as compared to deploying the larger MHP SA  
11 501 GAC in 2019.

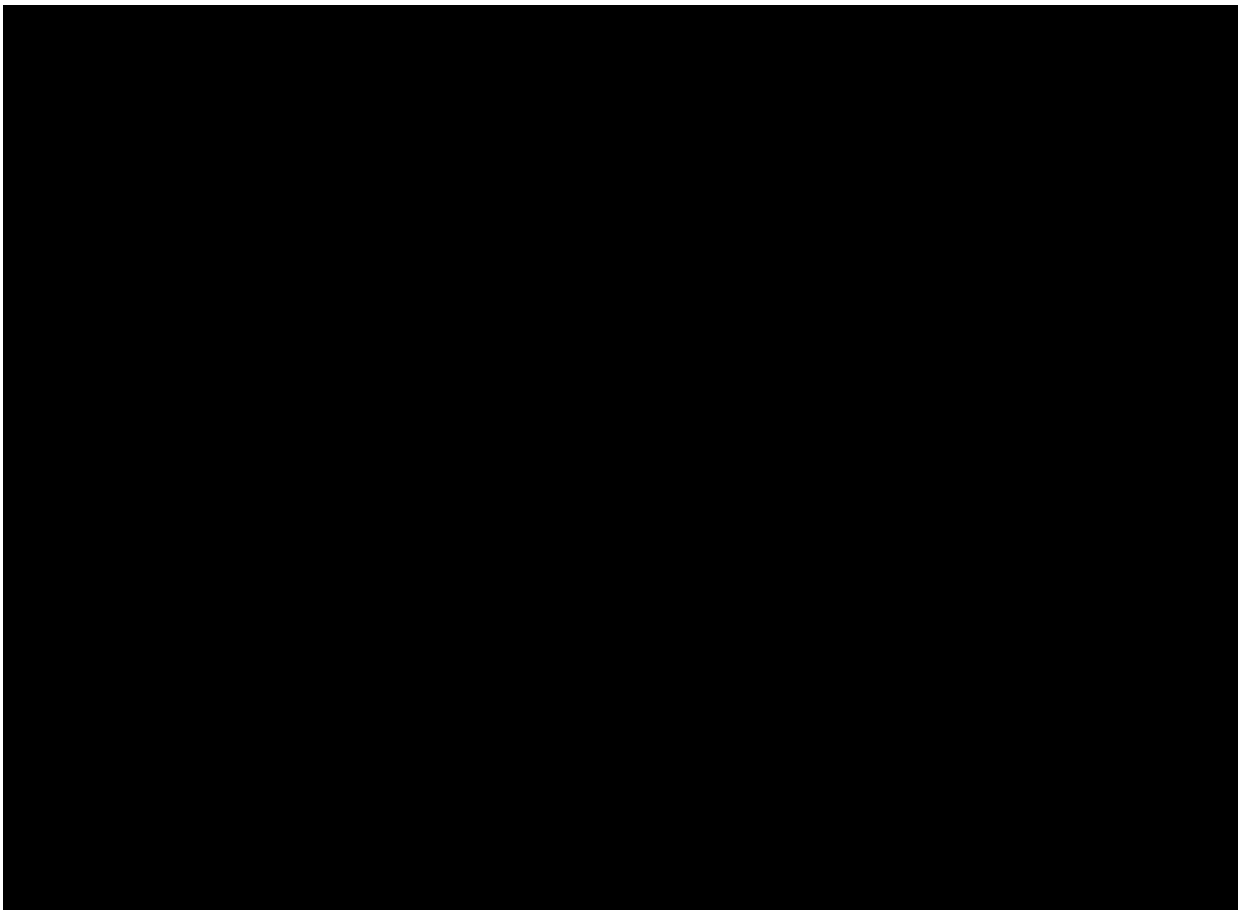
12



1 Q53. DID THAT ECONOMIC ANALYSIS CONFIRM THE SELECTION OF MHPSA  
2 501 GAC FOR NOPS?

3 A. Yes. Figure 3 summarizes the results of the total supply cost component of the 2016  
4 economic analysis comparing the MHPSA 501 GAC in 2019 (*i.e.*, Alternative 1) to  
5 deploying the first GE LMS100 in 2019 and then a second GE LMS100 in each year  
6 of the analysis (*i.e.*, Alternative 2). As shown in Figure 3, Alternative 2 is inferior  
7 because the total supply costs exceed that of Alternative 1 in each year regardless of  
8 how long the addition of the second GE LMS100 is deferred.

9 **Figure 3 Highly Sensitive Protected Materials**



10

11

1 Q54. WERE OTHER FACTORS CONSIDERED IN THE 2016 ASSESSMENT THAT  
2 SUPPORTS ALTERNATIVE 1?

3 A. Yes. As shown in Exhibit SEC-6, in addition to the evaluation of total supply cost,  
4 the Company also considered qualitative factors in determining the preferred  
5 alternative, including locational considerations, transmission upgrades, market risks,  
6 local area reliability, technology risks, and financing/capital requirements. The  
7 scoring on the qualitative assessment supports the selection of the MHPSA 501 GAC  
8 over the GE LMS100.

9

10 Q55. PLEASE SUMMARIZE THE RESULTS OF THE 2016 ASSESSMENT.

11 A. Deploying the MHPSA 501 GAC in 2019 results in the lowest total supply costs and  
12 best meets ENO's long-term resource needs and stated planning objectives of cost,  
13 reliability, and risk mitigation:

14 • the MHPSA 501 GAC more closely aligns with ENO's need for long-term  
15 peaking and reserve resources and will provide additional local area  
16 generation in support of longer-term reliable operations within the Company's  
17 service area, while mitigating market and supply related risks;

18 • the MHPSA 501 GAC provides better overall economics through a lower  
19 fixed cost commitment on a total dollar investment, and \$/kW installed cost,  
20 as compared to deploying one GE LMS100 in 2019 and deferring the addition  
21 of a second GE LMS100 until a later date;

- 4       •       the MHPSA 501 GAC will mitigate risks associated with the increasing cost  
5                   of capacity, including construction and material costs, through a known and  
6                   measurable upfront investment to meet long-term needs;
- 6       •       the relative economics of the MHPSA 501 GAC are not dependent on the  
7                   market for capacity prices in MISO; and
- 9       •       deploying the MHPSA 501 GAC will allow the Company to leverage a  
10                   growing fleet with operational experience and efficiencies associated with  
11                   operating and maintenance costs.

10

11

**B.    Site Selection**

12   Q56.   HOW WAS THE SITE SELECTED FOR THIS PROJECT?

- 19   A.    Based on the local considerations discussed above, and in accordance with the  
20           Council’s directive in Resolution R-15-524, which directed the Company to use  
21           “reasonable diligent efforts” to pursue development of a peaking resource in the City  
22           following termination of the ESA, the site selection process involved identification of  
23           potential locations for the development of new generation in Orleans Parish.  
24           Considerations included factors related to fuel supply, transmission, existing  
25           infrastructure, site suitability, and environmental regulations.

20

22   Q57.   WHAT ALTERNATIVE SITES WERE CONSIDERED FOR THE LOCATION OF  
23           NOPS?

- 24   A.    As shown in Exhibit SEC-5, two potential sites in Orleans Parish were evaluated for  
25           new unit suitability: A.B. Paterson and Michoud. A.B. Paterson was eliminated due

8 to limited fuel and other infrastructure. Michoud is located closer to three major gas  
9 pipelines, and it has existing office building infrastructure as well as available bays in  
10 the high-voltage switchyard for interconnection to the transmission system. In  
11 addition, the Michoud substation is more strongly interconnected to the Company's  
12 service area and the load pocket more broadly, via multiple lines at both 230 kV and  
13 115 kV voltages, which enables a resource at the Michoud site to provide more  
14 support to local reliability versus a resource interconnected at the A.B. Patterson site.

9

10

**C. Project Approval**

12 Q58. DID THE ENO OPERATING COMMITTEE APPROVE THE CONSTRUCTION  
13 OF NOPS?

14 A. Yes. Based on the analysis presented in Exhibit SEC-6, the ENO Operating  
15 Committee approved NOPS on March 31, 2016.

15

16

**V. CONCLUSION**

17 Q59. PLEASE SUMMARIZE YOUR TESTIMONY.

24 A. The Company's long-term resource planning process indicates a need for capacity,  
25 including additional peaking and reserve capacity. Local considerations indicate that  
26 it would be most beneficial to customers to locate this new capacity in Orleans Parish,  
27 particularly considering the deactivation of Michoud Units 2 and 3. Locating the unit  
28 in Orleans Parish also provides reliability benefits by being close to the load it serves.  
29 Finally, the construction of additional long-term generation in the Company's service  
30 area, such as NOPS, will mitigate risk to the Company's customers associated with

1 MISO capacity and energy market price volatility, enhance the Company's ability to  
2 restore service following severe weather events, and comply with the Council's  
3 directive in the System Agreement settlement to pursue locating a peaking resource in  
4 Orleans Parish.

5

6 Q60. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

7 A. Yes, at this time.


**AFFIDAVIT**

STATE OF LOUISIANA

PARISH OF  ORLEANS

NOW BEFORE ME, the undersigned authority, personally came and appeared, **SETH CUREINGTON**, who after being duly sworn by me, did depose and say:

That the above and foregoing is his sworn testimony in this proceeding and that he knows the contents thereof, that the same are true as stated, except as to matters and things, if any, stated on information and belief, and that as to those matters and things, he verily believes them to be true.

  
Seth C ington

SWORN TO AND SUBSCRIBED BEFORE ME  
THIS

  
NOTARY PUBLIC

My commission expires: 

**TIMOTHY S. CRAGIN**  
**NOTARY PUBLIC (Lic. Exp. No. 22312)**  
Parish of Orleans, State of Louisiana  
My Commission is issued for Life

**SETH E. CUREINGTON**

**PRIOR TESTIMONY**  
**BEFORE COUNCIL FOR**  
**THE CITY OF NEW**  
**ORLEANS**

<b><u>Docket</u></b>	<b><u>Date</u></b>	<b><u>On Behalf Of</u></b>	<b><u>Subject</u></b>
UD-14-02	October 2014	Entergy New Orleans, Inc.	Algiers Transfer
UD-15-01	February 2015	Entergy New Orleans, Inc.	Union PPA
UD-15-01	August 2015	Entergy New Orleans, Inc.	Union Power Block 1

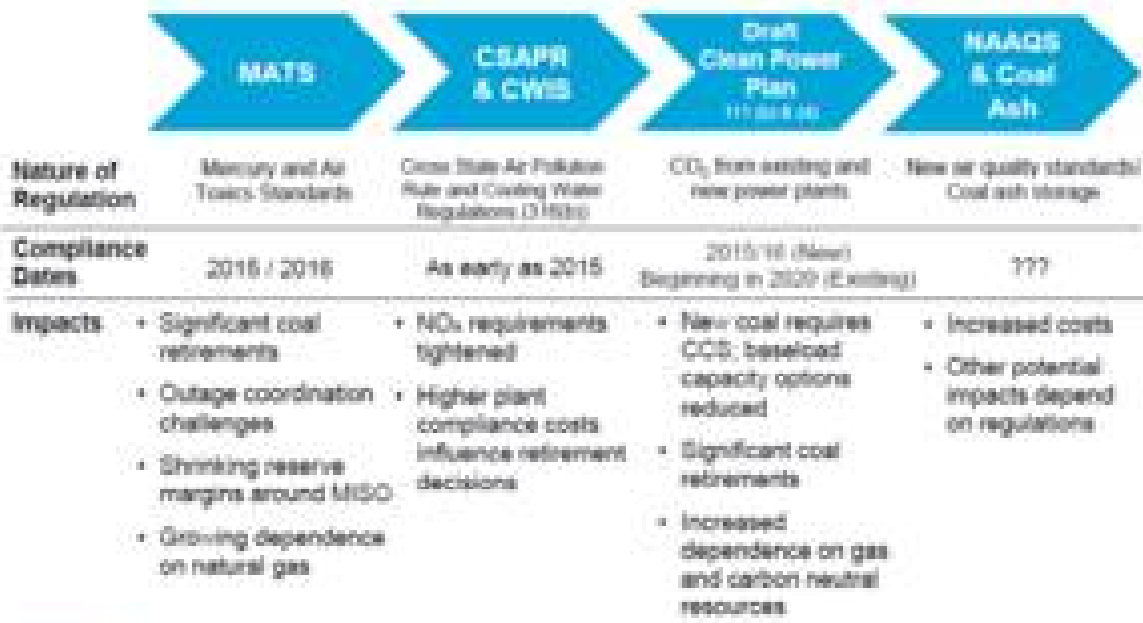




## **MISO focus is broad in response to the nation's changing energy landscape**

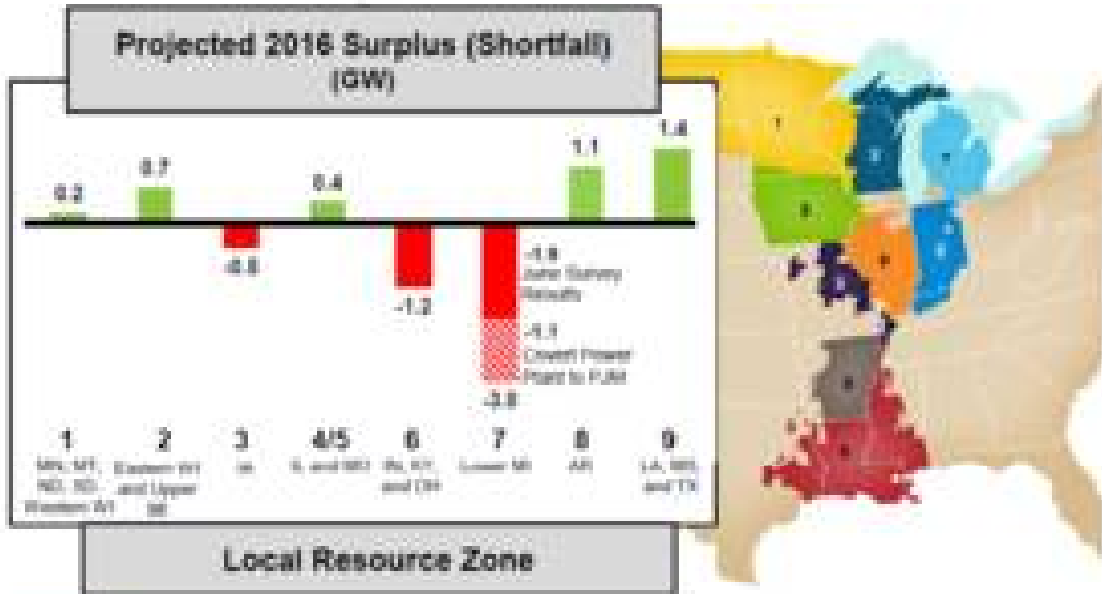
- **Environmental Regulations** – managing transition to Mercury and Air Toxics Standards (MATS) and preparing for Clean Power Plan (111(d))
- **Resource Adequacy** – efforts being taken to ensure adequacy throughout entire year and accommodate a changing portfolio
- **MISO Processes and Procedures** – review / revise to align as industry continues to evolve
- **Seams Management and Optimization** – enhancing reliable movement of resources to minimize cost to end user

## The generation fleet in MISO is affected by multiple environmental regulations



## Current projections illustrate resource adequacy risk

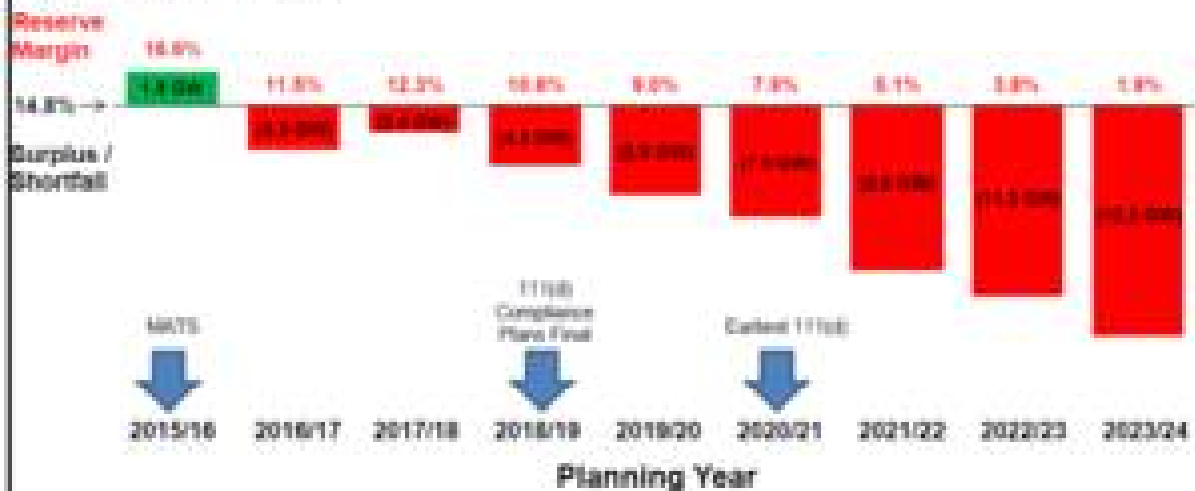
As of October 2014



## The region is showing a need for additional resources to meet projected load growth (0.8%)

As of October 2014

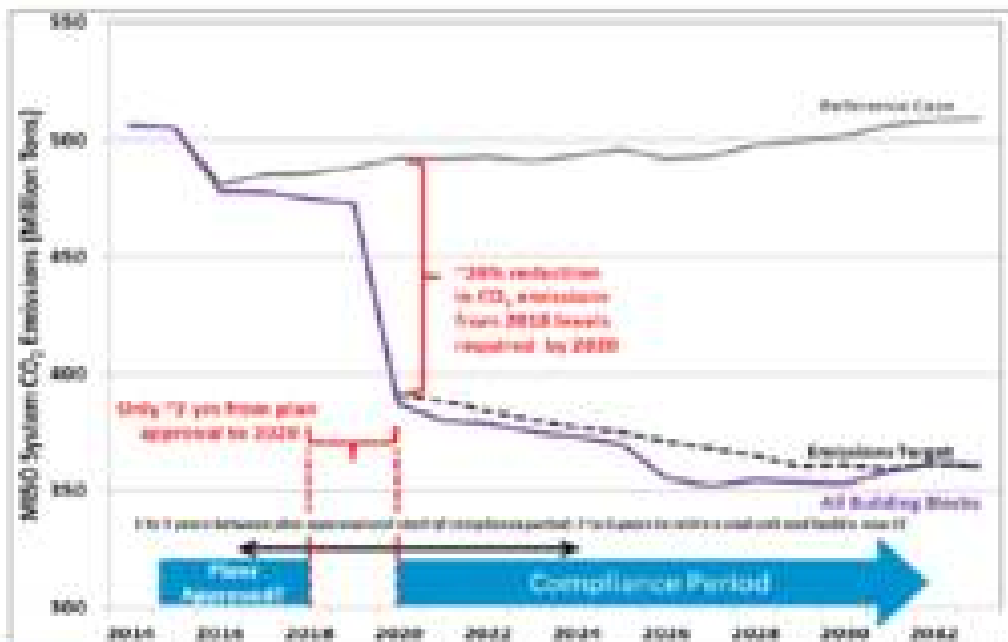
North / Central Regions



10-year preliminary forecast, NERC Long Term Reliability Assessment.

Values reflect Covert Power Plant to PJM

## The Clean Power Plan (CPP) will further impact the fleet with a timeline that may limit compliance strategies



## Additional retirements driven by the CPP will exacerbate the supply situation

As of October 2014  
 North / Central Regions



111(d) compliance strategy without interim compliance

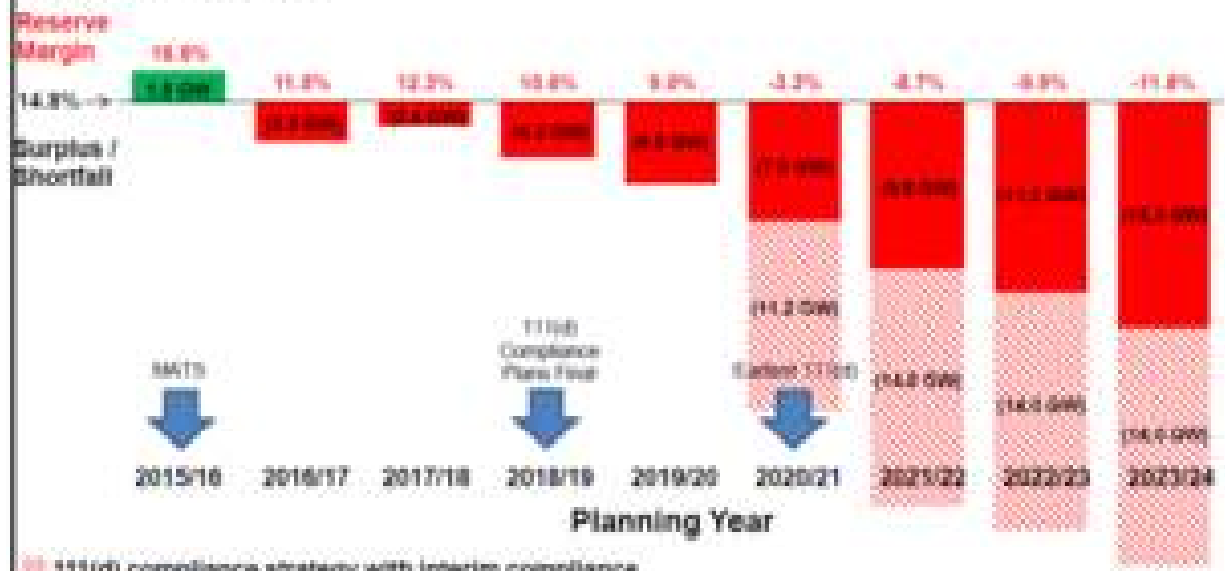


10-year preliminary forecast, NERC Long Term Reliability Assessment

Values reflect Couvert Power Plant to PJM

## Interim average performance requirements beginning in 2020 would accelerate the timeline and magnitude of need

As of October 2014  
 North / Central Regions



111(d) compliance strategy with interim compliance



10-year preliminary forecast, NERC Long Term Reliability Assessment.

Values reflect Covert Power Plant to PJM

## **MISO is engaged to ensure reliability risks from the plan are understood and mitigated**

- **Filed comments requesting EPA flexibility in November**
  - Focused on reliability; cumulative impact of retirements has the potential to stress transmission system reliability
  - Insufficient time available to plan and implement new generation, transmission and natural gas infrastructure
- **Participating in FERC Technical Conferences**
  - FERC will address reliability, markets and energy infrastructure
  - National conference at FERC's offices on February 19; regional meeting scheduled for March 31 in St. Louis
- **Preparing for increased utilization of gas generation**
  - Currently participating in cross-industry discussion on misalignment of gas and electric market timelines
  - Improved communication and coordination with pipeline operators
  - Pipeline status information made available to MISO Operators
  - Lack of product harmonization remains a challenge





## **We are reviewing our processes and procedures to ensure they promote reliability**

- Transparency via annual OMS-MISO survey
- Evaluate seasonal resource accreditation
  - Demand response
  - Reliable fuel supply
  - Deliverability
- Explore transition to EPA MATS compliance
  - Six-week timing gap
  - Product and exchange facilitation
- Evaluate implications of adjacent market rule changes
  - PJM capacity performance initiative
  - Inter-market deliverability
- Assessing alignment of processes and procedures
  - Resource Adequacy
  - Outage coordination
  - Interconnection and disconnection (retirement) process
  - Transmission service requests
  - Zonal modeling

**The reliable transfer of resources inter-regionally holds benefit for end-users**



## **Collaboration with our neighbors is ongoing; regional stakeholder differences complicate seams progress**

- **PJM**
  - Discussion of options to ensure interface prices appropriately reflect congestion costs continue
  - Coordinated planning study underway to evaluate historical congestion and identify solutions for regional approval in 2015
  - Interregional Order 1000 filing conditionally accepted by FERC
- **SPP**
  - Market-to-Market with SPP approved by FERC to begin on March 1
  - Progress toward a resolution being made on the JOA dispute
  - Jointly screening stakeholder submitted transmission solutions to historical congestion issues as part of our coordinated planning effort
- **Joint Parties (Southern Company, TVA, Associated Electric, PowerSouth, LGE/KU)**
  - Working with parties on short-term extension of Operations Reliability Coordination Agreement (ORCA) and on long-term protocols for coordination and operation post-ORCA

## **MISO focus is broad in response to the nation's changing energy landscape**

- **Environmental Regulations** – managing transition to Mercury and Air Toxics Standards (MATS) and preparing for Clean Power Plan (111(d))
- **Resource Adequacy** – efforts being taken to ensure adequacy throughout entire year and accommodate a changing portfolio
- **MISO Processes and Procedures** – review / revise to align as industry continues to evolve
- **Seams Management and Optimization** – enhancing reliable movement of resources to minimize cost to end user

October 31, 2014

INDIANA UTILITY  
REGULATORY COMMISSION

# Indianapolis Power & Light Company

## 2014 Integrated Resource Plan

Public Version

October 31, 2014



construct with a seasonal construct or to add seasonal capacity products. A Seasonal Construct is favored by utilities with an obligation to serve as aligns better with its obligations to customers, allows utilities to better adapt changing market, business, and regulatory landscapes, and addresses the winter peaking issues of natural gas. IPL is a leader in the resource adequacy related stakeholder process and actively provides substantive comments to MISO to influence change in the best interests of our customers.

### **Planning Reserve Margin Modeling**

IPL's minimum PRMR established by MISO for 2014 equates to an effective 14.8% reserve margin, representing an increase from 2012 (13.1%) and 2013 (14.2%). As identified above, many factors are used by MISO to establish an LSE's resource adequacy requirement. The LSE's planning reserve margin changes annually as MISO modifies its LOLE analysis and as a result of changes in its EFORD and diversity. IPL's ICAP ratings can also change annually due to the results of unit testing. For Ventyx's long term modeling purposes in this IRP, IPL identified a 14% planning reserve margin to be used consistent with IPL's summer-rated capacity. This long-term modeling number provides for targeted reserves in the range of future expected MISO-determined resource needs and is consistent with the MISO specific calculations shown in Figure 4.3.

### **Planning Year beginning June 1, 2015 and ending May 31, 2016**

IPL is retiring its Eagle Valley units 3 through 6 by April 16, 2016 to comply with its MATS deadline. However, this retirement date is 6.5 weeks before the end of the 2015-2016 MISO Planning Year. MISO's current resource adequacy requirement states a capacity resource that clears a planning reserve auction must be available during the entire commitment period otherwise replacement capacity from the same zone must be secured to avoid tariff compliance penalties levied by FERC. During this 6.5 week low load period IPL has capacity in excess of its requirement to reliably serve its load. The requirement to buy additional capacity is unjust and unreasonable and would be merely a transfer of wealth with no impact on resource adequacy for IPL or Zone 6. In order to avoid the excess costs associated with this provision, on June 20, 2014, IPL submitted a request to FERC to waive the replacement requirement needed during the stated 6.5 week timeframe. With the support of the IURC comments filed with FERC, this request was granted by FERC on October 15, 2014. As a result of FERC granting the Waiver Request, IPL and its customers will not be forced to bear the costs of unneeded capacity.